BEFORE THE

CALIFORNIA ENERGY COMMISSION

In the Matter of:)	Docket No. 12-AAER-1
)	
Implementation of - SB 454)	STAFF WORKSHOP
(Public Resources Code)	RE: Appliance Efficiency
Section 25402.11))	Enforcement Rulemaking

APPLIANCE EFFICIENCY ENFORCEMENT RULEMAKING

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A, 1516 NINTH STREET
SACRAMENTO, CALIFORNIA

TUESDAY, FEBRUARY 25, 2014 10:00 A.M.

Reported by: Kent Odell

APPEARANCES

Commissioners Present

Karen Douglas Andrew McAllister

Staff Present

Consuelo Martinez, Office Manager, Appliances and Existing Buildings Office John Nuffer, Project Manager Galen Lemei, Staff Counsel Maunee Berenstein Bruce Helft Peter Strait

Also Present (* Via telephone and/or WebEx)

Patrick Splitt, Aptech Dick Upton, President, American Lighting Association Kris Quackenbush, Board member, American Lighting Association Kevin Messner, Association of Home Appliance Manufacturers Clark Linstone, American Lighting Association and representing Lamps Plus (California) Eddie Moreno, Sierra Club California Gary Fernstrom, representing Pacific Gas & Electric Company, San Diego Gas & Electric Company, and Southern California Gas Company John Green, Manager of Codes and Standards, Eaton Cooper Lighting Molly Swartz, Attorney with Paul Hastings, on behalf of Osram Sylvania Lisa Shay, representing Natural Resources Defense Council (NRDC) *Nathan Coelho

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- 2 FEBRUARY 25, 2014 10:10 a.m.
- 3 COMMISSIONER DOUGLAS: All right, good
- 4 morning everybody. I'm Karen Douglas, I'm a
- 5 Commissioner assigned to this proceeding and
- 6 working very closely with Commissioner
- 7 McAllister, who will introduce himself in a
- 8 moment, he's our lead Commissioner on energy
- 9 efficiency.
- 10 So it's actually been a long time coming
- 11 to get to the point where the Energy Commission
- 12 has a draft regulatory package to put out on the
- 13 street and get comment on for implementation of
- 14 the enforcement authority for the Appliance
- 15 Efficiency Standards.
- I really appreciate seeing a full room
- 17 and hopefully quite a few people on the phone and
- 18 on WebEx with us today. We're looking forward to
- 19 hearing what you think of the product we put out,
- 20 we're looking forward to getting comments from
- 21 stakeholders more broadly, as well, in terms of
- 22 the program and program emphasis as we move
- 23 forward. So I appreciate you being here. I'll
- 24 ask Commissioner McAllister to make any opening
- 25 comments.

- 1 COMMISSIONER MCALLISTER: Great, thank
- 2 you very much. This is a staff workshop, so
- 3 staff is going to run the show here and I think
- 4 I'll feel free to ask questions if I need to, but
- 5 as should everybody else at the appropriate
- 6 moment. I'm Andrew McAllister, as Commissioner
- 7 Douglas said, the lead Commissioner on Energy
- 8 Efficiency matters. This proceeding is important
- 9 for the Commission because it's letting us, I
- 10 think, complement our existing authority with new
- 11 authority, it makes a lot of sense that that also
- 12 falls within this building, or sits well within
- 13 this building. We've always had the authority
- 14 and the processes in place to develop rules on
- 15 Appliance Efficiency Standards, but not the
- 16 commensurate authority to go out there and
- 17 enforce and create any consequences for
- 18 noncompliance. And so I think this is a natural
- 19 step for us. The Legislature has seen fit to
- 20 give us this authority and we want to do it
- 21 right, and I know staff is doing a terrific job
- 22 up to now on this, and hopefully we'll get all
- 23 your comments, any stakeholders that are
- 24 interested in this, in a timely fashion so we can
- 25 make sure that we're going forward in a

- 1 reasonable way and putting in place something
- 2 that is workable and transparent and accountable
- 3 all around, including here at the Commission and
- 4 out there in the market.
- 5 So we really appreciate your being here
- 6 and, without further ado, I'll pass this on to
- 7 John and Staff.
- 8 MR. NUFFER: And I will pass it off to
- 9 Consuelo.
- MS. MARTINEZ: Good morning, everyone.
- 11 I'm Consuelo Martinez. I'm the Manager of
- 12 Appliances & Existing Buildings Office. Thank
- 13 you all for attending today. I know some of you
- 14 have come a long way and we appreciate the effort
- 15 you took to get here. For all those on the
- 16 WebEx, we're on the phone, thank you for your
- 17 valuable time, as well. We're looking forward to
- 18 hearing from all of you, not only today, but also
- 19 in the future, as we move forward to develop an
- 20 effective enforcement Program.
- Now I'd like to introduce some of our
- 22 staff. John Nuffer is the Project Manager for
- 23 this rulemaking, he will be leading the
- 24 presentation and discussions today with the help
- 25 of Galen Lemei, our lead attorney for the

- 1 rulemaking. Also here from my staff are Maunee
- 2 Berenstein and Bruce Helft, as well. And they
- 3 are part of the multidisciplinary team that have
- 4 developed our Draft Regulations. I will pass the
- 5 presentation on to John, and thank you all for
- 6 coming.
- 7 MR. NUFFER: Good morning, everyone.
- 8 Thank you very much for coming. Let me get a
- 9 couple housekeeping items out of the way. For
- 10 those of you who aren't familiar with our
- 11 building, the restrooms are out the doors to the
- 12 left and across the lobby. There's a snack bar
- 13 up the stairs and across the patio on the second
- 14 floor. If we have to evacuate for some reason,
- 15 follow us and we'll go out the main doors and
- 16 down the street to the park across the
- 17 intersection and assemble there.
- I'd like you to know that we're having
- 19 the workshop transcribed and we're also recording
- 20 the WebEx, and both of those will be available
- 21 online probably in a couple weeks.
- 22 And we're also at this point trying to
- 23 figure out how stakeholders can make comments
- 24 while we're doing the workshop. Over there in
- 25 the corner, there are two laptops we're trying to

- 1 set up so that you can make comments in writing
- 2 directly to us if that works for you.
- 3 And for those on WebEx, when you want to
- 4 speak, please click the raised hand button and
- 5 we'll unmute your phone line. Also, you can chat
- 6 your comments to staff. And those on the phone,
- 7 please mute your phone until you want to speak
- 8 and we'll unmute all of the phone lines during
- 9 the public comment period.
- 10 So let me provide some purpose today for
- 11 this workshop. My hope is that by the end of the
- 12 day everybody will not only have a better
- 13 understanding of our current enforcement process
- 14 and how we propose to enhance that process
- 15 through regulation, but also how we plan to keep
- 16 you informed and engaged as the rulemaking
- 17 proceeds.
- 18 As context, as most of you know,
- 19 California has had Energy and Water Efficiency
- 20 Standards for decades. The Energy Commission has
- 21 also had the authority to enforce those
- 22 standards. With the passage of Senate Bill 454
- 23 in 2012, we were given an additional enforcement
- 24 tool; the Commission now has the authority to
- 25 assess monetary penalties for violations of the

- 1 Standards. It is important to note, though, that
- 2 in order to exercise that authority, the
- 3 Commission must develop Regulations to guide the
- 4 exercise of that authority.
- 5 Today we're going to share the
- 6 Regulations we've developed for that purpose and
- 7 to let you know we're only in the preliminary
- 8 phase of this rulemaking, so we'll be sharing
- 9 with you today where we go from here and how you
- 10 may stay involved and engaged throughout the
- 11 process from here on out.
- 12 I'd like to share what we'd like to cover
- 13 today and what we're not going to cover today.
- 14 I'd like to focus the discussion because we have
- 15 a lot to talk about and people have come a long
- 16 way and I want to make sure we get everybody's
- 17 comments on the Regulations. I want to focus on
- 18 our current enforcement authority, the Draft
- 19 Regulations, and the rulemaking process, and our
- 20 enforcement process, which we'll talk about later
- 21 in the workshop.
- There really isn't time to cover any
- 23 other Appliance Rulemaking or our Appliance and
- 24 Certification requirements. And I'd like to
- 25 acknowledge that there is a separate and distinct

- 1 Appliance Rulemaking going on, the purpose of
- 2 which is to make minor changes to California's
- 3 Appliance Efficiency Regs so that they conform
- 4 with federal law. We're not going to talk about
- 5 that today.
- 6 However, so that everyone understands the
- 7 compliance and certification requirements before
- 8 these enforcement regulations take effect, we'll
- 9 be ramping up an outreach and education effort in
- 10 the coming months, which may involve personal
- 11 assistance, webinars, targeted outreach and
- 12 education for specific groups, and we would
- 13 welcome your participation in them.
- 14 Let's talk about our current enforcement
- 15 process. These are the primary features of our
- 16 current enforcement process. We find out about
- 17 potential violations of the Standards in a number
- 18 of ways including market surveys, inspections and
- 19 testing, and complaints from competitors. We
- 20 investigate potential violations and do our
- 21 utmost to engage responsible parties in a two-way
- 22 discussion. After an administrative process, the
- 23 Commission has had the authority to remove an
- 24 appliance from the database, which would then
- 25 prohibit its sale in California. The Commission

- 1 could also ask the Attorney General to seek an
- 2 injunction for violations of the Appliance
- 3 Standards. The Attorney General may still seek
- 4 injunctions and now, because of the passage of
- 5 Senate Bill 454, also seek Administrative Civil
- 6 Penalties for violations of the Appliance
- 7 Standards.
- 8 Senate Bill 454 became law in 2012. The
- 9 Bill authorized the Energy Commission to
- 10 establish an administrative process to impose
- 11 Administrative Civil Penalties for violations of
- 12 the state's Appliance Efficiency Standards.
- 13 After the Bill became law, we published a
- 14 Request for Information which sought input from
- 15 stakeholders about how we should implement the
- 16 Commission's new authority.
- 17 We then held a public scoping workshop
- 18 seeking quidance from stakeholders and other
- 19 agencies. During and after the workshop, we
- 20 received suggestions, comments and questions
- 21 which informed our development of these Draft
- 22 Regulations.
- 23 As I mentioned, we're now in a
- 24 preliminary phase of the rulemaking, the time at
- 25 which we share a draft of the Regulations and

- 1 again ask for your comments and suggestions.
- 2 I sincerely appreciate the time and
- 3 effort you've all made to participate in this.
- 4 Thank you.
- 5 The next phase of the rulemaking is
- 6 expected to begin sometime this summer, when
- 7 we'll publish a final draft for public review.
- 8 We will keep you informed about the status of the
- 9 rulemaking through our website and our email
- 10 Listservs, so please make sure that if you aren't
- 11 on our Listservs you get on the Listservs, and if
- 12 you need help, please ask.
- 13 As background, the Legislature recognized
- 14 that there was less than full compliance with the
- 15 Appliance Efficiency Standards and that
- 16 violations were resulting in harm to consumers
- 17 and especially to responsible businesses. The
- 18 Legislature therefore gave the Commission new
- 19 authority to assess Administrative Civil
- 20 Penalties not to exceed \$2,500 for each violation
- 21 of the Appliance Efficiency Standards. These
- 22 penalties will be assessed through a formal
- 23 adjudicative process or settlement, and we'll
- 24 explain a little later what we mean by
- 25 adjudicative. And the Commission may also still

- 1 refer cases to the Attorney General.
- 2 This slide is up here to distinguish
- 3 between the current Appliance Efficiency
- 4 Regulations and what we're proposing today. The
- 5 current Energy and Water Efficiency Standards are
- 6 found in Sections 1601 through 1608 of the
- 7 California Code of Regulations. Those sections
- 8 also include appliance testing, marking, and
- 9 certification requirements. Together, those
- 10 sections are called the Appliance Efficiency
- 11 Regulations.
- We're not making any changes to those
- 13 sections of the Code, we're simply adding a new
- 14 section, Section 1609. And as I mentioned
- 15 before, the Commission has another separate and
- 16 distinct rulemaking which we won't be discussing
- 17 today.
- 18 I think it's important that I share our
- 19 enforcement goals with you; these goals form the
- 20 foundation for the development of the Draft
- 21 Regulations, and I'll do that in a minute. After
- 22 that, we'll take a short break before we begin
- 23 discussing the Regulations so that those who
- 24 don't have a copy of the Regs may get one because
- 25 we're going to discuss the Regulations subsection

- 1 by subsection.
- 2 So the goals of enforcement are, 1) to
- 3 promote compliance, protect consumers, to provide
- 4 a level playing field for those businesses that
- 5 are playing by the rules, to achieve the
- 6 environmental benefits of energy efficiency,
- 7 especially to provide timely and fair resolution
- 8 of violations of the standards.
- 9 This is kind of a table of contents of
- 10 the Regulations and we'd like to go subsection by
- 11 subsection, describe what we're trying to
- 12 achieve, and then ask for questions and comments
- 13 about that particular subsection, especially
- 14 about the meaning or language of the text. If
- 15 you have more general questions, comments or
- 16 concerns about enforcement or the Regulations in
- 17 general, I'd ask that you please share those
- 18 during the public comment period after we go
- 19 through all of the Regulations. And if you think
- 20 of a question after we've gone through a
- 21 subsection and passed it, please also ask that in
- 22 the public comment period.
- 23 So we can take a five-minute break to get
- 24 the Regulations, get set, and then we'll go
- 25 through the sections item by item. So let's --

- 1 does everybody have the Regulations? They're on
- 2 the table outside or on the table in the foyer.
- 3 (Break at 10:25 a.m.)
- 4 (Reconvene at 10:29 a.m.)
- 5 MR. NUFFER: I think everybody has copies
- 6 now. Thank you. I would like to mention that
- 7 this Powerpoint presentation will be on our
- 8 website in a couple days, maybe even tomorrow.
- 9 So let's start with Subsection (a). The
- 10 beginning is a good place to start, I guess.
- 11 While it's true that any violation of the
- 12 Appliance Efficiency Standards is subject to an
- 13 administrative civil penalty, there are three
- 14 major violations that are called out in the
- 15 Regulations. The first is the sale of a
- 16 regulated appliance that is not listed in our
- 17 database, the second is the sale of a regulated
- 18 appliance that doesn't meet the standards, or
- 19 that doesn't performed as advertised, and the
- 20 third is falsifying data.
- 21 If you could take a minute to review the
- 22 text if you haven't already, and then we'll take
- 23 your questions and comments about this
- 24 subsection. Thank you.
- 25 Please state your name and affiliation.

- 1 MR. SPLITT: Pat Splitt from Aptech in
- 2 Santa Cruz, Energy Consultant. I had a questions
- 3 about the violations. If, say, for instance
- 4 somebody has installed a boiler, the manufacturer
- 5 may have their U.S. office in Southern California
- 6 and they import this equipment, and then they
- 7 sell it to distributors, then the distributors
- 8 sell it to a local plumber, or local plumbing
- 9 supply house, and they may again sell it to the
- 10 local plumbers, so there may be four people
- 11 actually that purchased that piece of equipment,
- 12 so which one of them, or are all of them subject
- 13 to penalties?
- 14 MR. LEMEI: So I don't understand that to
- 15 be a question about like the language, in
- 16 particular, but more of kind of a holistic
- 17 question in terms of who is subject to a
- 18 violation.
- MR. SPLITT: Well, who is the violator?
- 20 MR. LEMEI: I think that the Regulations
- 21 speak to any conduct that violates the -- any
- 22 sale that violates the Appliance Efficiency
- 23 Standards, so investigations and determinations
- 24 would be on a case-by-case and fact specific
- 25 basis. But in concept, I think it's possible

- 1 that something higher up in the supply chain
- 2 could be a violation. And again, for this first
- 3 part, we're talking about specifically the sale
- 4 of an appliance that's not on the database as
- 5 opposed to the sale of an appliance that isn't
- 6 meeting the substantive Standards, but that is
- 7 certified.
- 8 MR. SPLITT: Okay, but then it sounds to
- 9 me like perhaps all four of them could be fined?
- 10 Or they're going to fight to see who is really
- 11 the most evil of the four? You know, they all
- 12 sold the appliance which is a violation of the
- 13 Code.
- MR. LEMEI: Were those sales all in
- 15 California? Again, it could be fact specific, it
- $16\,$ would need to be -- we would need the facts of a
- 17 particular case to make the determination of
- 18 which party has committed a violation of the
- 19 Standards.
- MR. SPLITT: Okay, but you don't have any
- 21 way of -- you haven't defined that yet. If you
- 22 go to the plumber, the plumber is going to say,
- 23 well, it's not his fault, the --
- 24 COMMISSIONER MCALLISTER: So there's a
- 25 whole list that we'll go through here about what

- 1 the particular things that we take into account
- 2 that would inform any sort of flagging of a
- 3 violation and a process there. So, intent for
- 4 example is one of the things, and so there's a
- 5 whole list of them and we'll go through that and
- 6 I think it will become clearer.
- 7 MR. SPLITT: At any rate, I can see it
- 8 being a problem down the line if you don't define
- 9 how you're going to pick that person.
- 10 MR. LEMEI: Sure. I think that
- 11 Commissioner McAllister is making an excellent
- 12 point and, you know, I think after we get through
- 13 the particular language and take questions on the
- 14 particular language, we can talk about kind of
- 15 some of the more holistic questions in the
- 16 context of the full regulatory package.
- MR. NUFFER: Do we have any other
- 18 questions about this subsection or comments?
- MR. STRAIT: We do have a question that
- 20 came in by chat. One person has asked where
- 21 labeling requirements would be captured under
- 22 this. I can answer that for appliance
- 23 certification; labeling and marking requirements
- 24 are included both in the Declaration and, in some
- 25 cases, in the data file that is submitted. So

- 1 that would be included in the statements made to
- 2 us regarding the condition of the device or
- 3 appliance.
- 4 MR. NUFFER: Any other questions or
- 5 comments about this subsection? Anybody on the
- 6 phone that has questions or comments about this
- 7 subsection.
- 8 MR. STRAIT: I am not seeing any raised
- 9 hands currently. I can unmute the lines briefly
- 10 for call-in users that may not be attending from
- 11 a computer. All right, this may be noisy, one
- 12 moment. Just as a reminder for those that are
- 13 attending by phone, please mute your lines so
- 14 that, if there is anybody trying to make a
- 15 comment, they're able to speak. It didn't sound
- 16 like anyone was trying to be heard at the moment,
- 17 though.
- MR. NUFFER: Yes, Dick?
- 19 MR. UPTON: Good morning. I'm Dick
- 20 Upton, the President of the American Lighting
- 21 Association. We might be able to help on this
- 22 issue from a standpoint of our membership is made
- 23 up of the designers, the manufacturers, component
- 24 manufacturers, manufacturer representatives, and
- 25 independent retailers who sell those products.

- 1 And I was visiting with Clark Linstone, who is
- 2 the CEO of Lamps Plus and the President of
- 3 Pacific Coast, and I think universally our retail
- 4 members would be anticipating that if they're
- 5 purchasing a product from a manufacturer, per se,
- 6 in California, that manufacturer has registered
- 7 the product and they would look to the
- 8 manufacturer to hold them harmless, as well, in
- 9 that circumstance, so we have an interest in
- 10 supporting all categories here, but reality says
- 11 it's going to have to be the manufacturer, we
- 12 think, that gets looked to.
- 13 MR. LEMEI: So again, I think it makes
- 14 sense to talk about that in the context of also
- 15 the considerations including willfulness and
- 16 other factors, which could come into play. And
- 17 also, I think that you're raising an important
- 18 point, and that is that the private contract
- 19 between the parties, for example, an
- 20 indemnification clause, could not only be
- 21 relevant to our consideration in terms of our
- 22 weighing of the factors, but could also affect
- 23 the responsibility between the parties and an
- 24 agreement or a contract to indemnify for a
- 25 penalty if there was then a penalty assessed,

- 1 then that would presumably kick in, I think.
- 2 MR. UPTON: I think you get down to
- 3 realities. Most of our member retailers are
- 4 small --
- 5 MR. LEMEI: Right.
- 6 MR. UPTON: -- by Uncle Sam's category,
- 7 and 95 percent of all of our members are small
- 8 business, but manufacturers are certainly in a
- 9 much better position to organize themselves to
- 10 ensure they're doing what they're supposed to be
- 11 doing, as opposed to the small retailer who is
- 12 carrying -- we have members, I'm sure, who are
- 13 carrying 50-60 different manufacturers' products.
- 14 And they've got different kinds of categories,
- 15 but whether they're watching as much as they
- 16 should be watching, I think they're still going
- 17 to be looking to the manufacturer to help them on
- 18 that. Kris, you're a Manufacturer's Rep, am I
- 19 saying that correctly?
- MR. QUACKENBUSH: Yeah, absolutely.
- 21 MR. UPTON: And by the way, I'll
- 22 volunteer Kris Quackenbush, a member of our
- 23 Board, lives in this area and is knowledgeable
- 24 and respected and really could be a big help.
- 25 Thank you.

- 1 MR. NUFFER: Thank you.
- 2 MR. LEMEI: I just wanted to briefly
- 3 address the prior question, there was a question
- 4 about labeling and I just wanted to point out
- 5 that the regulations point to Section 1608(a) in
- 6 speaking to the two examples, and 1608(a)(2)(B)
- 7 specifies that the unit must be marked as
- 8 required by Section 1607. So labeling is
- 9 explicitly captured and marking is explicitly
- 10 captured under 1608(a)(2)(B), which is referenced
- 11 by the example.
- MR. NUFFER: Yes?
- 13 MR. MESSNER: This is Kevin Messner with
- 14 the Association of Home Appliance Manufacturers.
- 15 I had a question, and I might have missed it, I
- 16 got here a little late. But does this include
- 17 DOE product covered products? So are we getting
- 18 into a double redundant enforcement effort for
- 19 certain products?
- MR. LEMEI: The answer is that -- and
- 21 this is a question not about the enforcement
- 22 regulations, you're asking a question about the
- 23 broader regulatory scheme --
- MR. MESSNER: Yes.
- MR. LEMEI: -- which is not the focus of

- 1 today's workshop, but --
- 2 MR. MESSNER: Well, but on the violations
- 3 and the penalties.
- 4 MR. LEMEI: Right. So if something is a
- 5 violation of the underlying regulations, it would
- 6 be subject to an Administrative Penalty. If
- 7 there was a situation in the Regulations, both
- 8 the Regulations and also Preemption principles
- 9 define when an appliance that is regulated by DOE
- 10 is not subject to the Appliance Standards, or
- 11 when a particular Appliance Standard is or is not
- 12 effective. So the answer is that the enforcement
- 13 standards look to the core regulations for
- 14 whether something is or is not a violation. So
- 15 if there is a DOE standard in effect that
- 16 preempts the State standard, then that would not
- 17 be subject to Administrative Penalty.
- MR. MESSNER: Okay.
- MR. LEMEI: But that's a complicated and
- 20 fact specific question, it depends on the facts
- 21 of the particular case, it depends on the
- 22 particular standard, it could depend on whether
- 23 it's a marking violation versus a --
- MR. MESSNER: A what violation?
- 25 MR. LEMEI: -- a mark -- like failure to

- 1 mark or label appropriately, as opposed to not
- 2 meeting the substantive standard. So it's case
- 3 specific.
- 4 MR. MESSNER: I understand that, so if
- 5 it's marking well, marking actually still would
- 6 be I don't think there's any case where that
- 7 would be preempted, but if a company had -- there
- 8 would be an enforcement penalty for something
- 9 over and above a Department of Energy Regulation,
- 10 so is that what you're saying? It wouldn't be
- 11 duplicative, it wouldn't be California piling on
- 12 to, hey, DOE is enforcing their regulations and
- 13 their laws in California, not them coming on and
- 14 saying, "Hey, me too."
- MR. LEMEI: What I'm saying is that if a
- 16 particular conduct -- if a California standard is
- 17 preempted, that would not be subject to an
- 18 administrative penalty, it would not be a
- 19 violation of our standards, and the standards
- 20 speak to that issue, the core -- 1601 through
- 21 1608 speak to that issue in a number of places.
- MR. MESSNER: So what would be maybe an
- 23 example where it wouldn't -- can you think of any
- 24 example where it would fall out of -- what
- 25 example would there be where there would be an

- 1 Administrative Penalty for a DOE covered product?
- 2 MR. LEMEI: Well, so you gave the example
- 3 of marking --
- 4 MR. MESSNER: But there's no markings for
- 5 DOE -- well, our products. I mean, there's
- 6 Energy Guide labels and things like that, but not
- 7 like a battery charger marking or anything like
- 8 that.
- 9 MR. LEMEI: I mean, it's not easy to give
- 10 examples -- you're asking me to give an example
- 11 in the abstract and that's not easy to do. Any
- 12 particular standard for which there's a DOE
- 13 standard in effect would need to be analyzed on a
- 14 case-by-case basis.
- MR. MESSNER: Okay.
- MR. LEMEI: I don't feel like I'm giving
- 17 you comfort.
- 18 MR. MESSNER: No, I'm still trying to
- 19 figure out where the hole would be. I don't see
- 20 where there would be, if it's a DOE covered
- 21 product, it seems pretty cut and dry there
- 22 wouldn't be any Administrative Penalty, but maybe
- 23 there's something that you're aware of that I'm
- 24 not aware of.
- 25 COMMISSIONER MCALLISTER: It seems like

- 1 your example, okay, if DOE finds a violation and
- 2 hammers on an industry, are we just going to pile
- 3 on, at least that's not something that there's a
- 4 lot of precedent for, in fact, we're happy to
- 5 have DOE help solve common issues and problems
- 6 that we have jointly, so I think there's a
- 7 certain cooperation that we expect and generally
- 8 have with DOE. You know, again, I'm not
- 9 committing to anything, I'm just saying what the
- 10 reality is.
- MR. MESSNER: Right, and I understand.
- 12 COMMISSIONER MCALLISTER: But I think the
- 13 obverse, I think you'd call it, is also possibly
- 14 maybe something we should think about, which is
- 15 that if there's a preempted device that we're out
- 16 there doing what we do for 454, and we uncover a
- 17 violation, or we detect a violation in the
- 18 marketplace of a preempted product, what happens
- 19 then? And maybe that's not a 454 specific
- 20 question, maybe that's a general process
- 21 question, but we probably work with DOE in some
- 22 way there. The intent certainly is not to be
- 23 duplicative with respect to -- it's not to be
- 24 duplicative, it's to just make sure that in
- 25 California we have compliance with our Regs,

- 1 right?
- 2 COMMISSIONER DOUGLAS: And I'll just add
- 3 for any discussion, we do have requirements like
- 4 certification of products that are compliant with
- 5 standards that we would expect to see continued
- 6 compliance with, I mean, that's something that's
- 7 typically already done.
- 8 MR. MESSNER: I see, so if it's
- 9 certified, maybe it could be a -- I'm not trying
- 10 to minimize it -- paperwork violation on the
- 11 certification, certified at DOE, but then you
- 12 have to also certify on the database, maybe it's
- 13 not on the database, so it could be a DOE covered
- 14 product, but it's not on the database, so then
- 15 you do envision this enforcement dealing with
- 16 that area.
- 17 COMMISSIONER DOUGLAS: We could, it's
- 18 very important that products be in the database
- 19 because, as we've talked about making compliance
- 20 easy for people, which is really what everybody
- 21 wants, for retailers who are trying to see
- 22 whether a product is compliant or not, they go to
- 23 that database. And so if products are not listed
- 24 there, that starts a problem and a potentially
- 25 cascading problem. So that's an example I can

- 1 think of, of an independent state requirement.
- 2 MR. MESSNER: Okay, that's helpful.
- 3 Thank you.
- 4 MR. NUFFER: Thank you. Anyone else?
- 5 MR. STRAIT: We do have another comment
- 6 that was made by chat. Cheryl English in
- 7 response to Dick Upton's comment states that,
- 8 "Because California law is stipulated on the sale
- 9 of a product, a manufacturer cannot indemnify the
- 10 retailer when we may not control the distribution
- 11 of a product that meets requirements in adjacent
- 12 states, but not in California." And she has also
- 13 mentioned that if there are any follow-up
- 14 comments, she would be glad to respond by chat.
- MR. NUFFER: Thank you.
- MR. LEMEI: Yeah, before we move on, in
- 17 response to kind of the broader issue of
- 18 responsibility, the Regulations do identify any
- 19 violation as subject to Administrative Civil
- 20 Penalty, but then do go on to call out a few of
- 21 the major examples, as John explained. With
- 22 respect to the first violation, the sale of a
- 23 product that isn't in the database, one important
- 24 scenario that this speaks to is a situation where
- 25 you have a manufacturer that may not be

- 1 deliberately putting its product into the stream
- 2 of commerce in California, maybe overseas, maybe
- 3 in another state, and isn't doing anything
- 4 necessarily potentially to reach out to
- 5 California, but the product nevertheless makes
- 6 its way onto the shelves here. So certainly
- 7 there's the situation where the manufacturer is
- 8 acting to cause their product to be sold here and
- 9 maybe there's a contract, maybe there's an
- 10 attempt to indemnify whether or not that works or
- 11 not is another question. But also, there could
- 12 be a situation where there is no obvious contact
- 13 between the manufacturer and the state, and the
- 14 Regulations are intended to speak to that
- 15 situation, as well.
- MR. SPLITT: Pat Splitt from Aptech
- 17 again. On the last paragraph, it seems you're
- 18 saying that if somebody actually perjured
- 19 themselves and gave you a false statement, that
- 20 you can give them an additional penalty on top of
- 21 the 2,500 bucks, and is that additional penalty
- 22 limited? Is it a monetary penalty? What is that
- 23 additional penalty?
- MR. LEMEI: It would be a separate
- 25 actionable violation and this is to -- yes, the

- 1 effect of Part 2 is to make it a separate
- 2 actionable violation to make a misstatement in
- 3 our process. And that is separate from any sales
- 4 and it would be subject to the \$2,500 maximum,
- 5 which is currently the statutory maximum. And
- 6 our perspective is that the submission of a false
- 7 statement is itself a violation of the
- 8 Regulations and therefore separately actionable.
- 9 MR. MESSNER: Sorry, that reminded me of
- 10 another question. On the \$2,500 per violation,
- 11 is there a cap or anything? Normally, there's at
- 12 least some type of cap so if you have a \$2,500
- 13 violation and a million products, whatever, \$2
- 14 billion penalty? I mean, it gets unreasonable at
- 15 some point.
- MR. LEMEI: Well, the cap is -- the
- 17 statute establishes up to \$2,500, that's the
- 18 current statutory language. What you're speaking
- 19 to is, you know, is there an upper limit if
- 20 there's a trillion sales.
- MR. MESSNER: Yeah.
- MR. LEMEI: We should hold that until we
- 23 get to the factors because a number of violations
- 24 is a consideration. And just to take it out of
- 25 order just briefly, that could cut both ways both

- 1 in terms of showing that there's been a large
- 2 amount of harm potentially, but also if the total
- 3 amount when you add it up is unreasonable, that
- 4 also is a consideration. And there's other
- 5 factors that speak to that. So I would just
- 6 encourage you to hold that question until we get
- 7 to the considerations.
- 8 MR. MESSNER: Considerations later, all
- 9 right. Thank you.
- MR. NUFFER: Final call?
- 11 MR. STRAIT: There is one additional
- 12 comment from Kunal Kapoor. He asks, "If products
- 13 are in a Department of Energy database, do they
- 14 have to be present in a California Energy
- 15 Commission database, as well?
- MR. LEMEI: That's a question about the
- 17 substantive standards, which is not the subject
- 18 of today's workshop, but my understanding is,
- 19 yes, if it's a covered product.
- 20 MR. NUFFER: Okay, let's move on to the
- 21 next subsection, please. Oh --
- MR. LEMEI: Pat, did you want to
- 23 elaborate?
- MR. SPLITT: Well, as far as I know, the
- 25 only databases you accept are your own are third-

- 1 party databases that you've approved.
- 2 MR. LEMEI: Correct.
- 3 MR. SPLITT: The DOE isn't one of those,
- 4 they don't have a database that you've approved.
- 5 MR. LEMEI: Right, so I understood the
- 6 question to be, does it need to be in the
- 7 California database if it's a covered product
- 8 even if it's also required to be in a DOE
- 9 database, and the answer is I believe yes, it
- 10 needs to be in a California database or an
- 11 approved database. Thanks.
- MR. NUFFER: Okay, Subsection (b). As
- 13 we've just discussed, the maximum penalty set by
- 14 statute is \$2,500 per violation. There are seven
- 15 statutory factors there and two we've added. And
- 16 factors A through G are set forth in statute.
- 17 The blue underlying text shows our additions.
- 18 We've added language to C and F to provide some
- 19 clarity, and C takes into account a pattern of
- 20 violating the Standards; F takes into account the
- 21 financial condition of a responsible party in
- 22 order to avoid undue burden.
- 23 And the two we've added in their entirety
- 24 are H and I. H takes into account a responsible
- 25 party's proactivity, and I takes into account a

- 1 party's cooperation with the Energy Commission.
- 2 And as Galen has mentioned, penalties will be
- 3 determined on a case-by-case basis taking into
- 4 account all of these factors in light of all
- 5 relevant facts and circumstances.
- 6 MR. LEMEI: And if I can just elaborate
- 7 on this briefly to provide context, I'm not sure
- 8 how many of you have -- all of you have the
- 9 regulatory language in front of you, I don't know
- 10 how many of you have the statutory language in
- 11 front of you. But SB 454 itself codified in
- 12 Public Resources Code Section 25402.11(a)(2)
- 13 specifies seven factors that the Energy
- 14 Commission shall consider in considering the
- 15 application of an Administrative Penalty. And
- 16 what we've done here is set forth those factors
- 17 within our Regulations in order to provide
- 18 clarity and in a few cases we have elaborated on
- 19 that language to provide clarity, or added some
- 20 additional factors that we think are also
- 21 important to be considered. Of course, in the
- 22 final regulatory language you wouldn't see blue
- 23 underlined, but this was presented in this format
- 24 to provide clarity to the folks in this room and
- 25 the folks attending this online as to what value

- 1 we are adding to the statutory direction. So I
- 2 just wanted to add that. So anything in black is
- 3 something that is actually in the underlying
- 4 statute, anything in blue is value added from the
- 5 Energy Commission to provide clarity.
- 6 MR. NUFFER: Pat.
- 7 MR. SPLITT: Pat Splitt again. I'm
- 8 looking through this and I don't see anywhere in
- 9 here where you actually spell out the \$2,500
- 10 limit.
- MR. LEMEI: No, we reference the statute,
- 12 the penalty -
- 13 MR. NUFFER: It's that first paragraph
- 14 that says up to a maximum --
- MR. LEMEI: Yeah, up to the maximum
- 16 amount provided by Section 25402.11. That
- 17 maximum is \$2,500. We didn't want to have a
- 18 situation where if for whatever reason the
- 19 statute changed and we had something different in
- 20 our Regulations that we would need to change, so
- 21 rather than state it separately as a regulatory
- 22 requirement, we just referenced the statutory
- 23 maximum.
- MR. SPLITT: Okay, but the statutory
- 25 maximum, is that \$2,500 total? Or per instance?

- 1 or -
- 2 MR. LEMEI: Per violation.
- 3 MR. SPLITT: And so each -- it could be
- 4 that if 100 pieces of equipment were sold, each
- 5 one would be a violation?
- 6 MR. LEMEI: Yes.
- 7 MR. SPLITT: Okay.
- 8 MR. NUFFER: Anyone else in the audience?
- 9 Yes?
- 10 MR. LINSTONE: I'm Clark Linstone with
- 11 the American Lighting Association and also
- 12 representing Lamps Plus retailer in California.
- 13 And I'm not sure necessarily this is the right
- 14 section to make this comment, but it is a concern
- 15 that we've discussed, and that is one of the
- 16 goals is to have a level playing field and we
- 17 very much support that. But exactly where does
- 18 Internet retailing and companies that don't have
- 19 a presence in California -- how are they brought
- 20 into this that truly this becomes a level playing
- 21 field? Or is it just going to be level for
- 22 California companies, for Southern California
- 23 companies, but potentially a disadvantage for
- 24 players, bad actors, whatever you want to call
- 25 them that are offering for sale in the California

- 1 market product? And that's why I'm saying, I'm
- 2 not sure necessarily this is the section, but I
- 3 think we would welcome some comments as to how
- 4 that might be regulated.
- 5 MR. LEMEI: Clark, you raise a good
- 6 point. And I'm not sure that this is the right
- 7 section for that, it might have been (a), it
- 8 might have been a holistic question. I think we
- 9 can speak to it at least briefly now. The
- 10 Regulations do not specifically and separately
- 11 speak to Internet sales. That said, certainly
- 12 products can be sold or offered for sale,
- 13 certainly sold in California through the
- 14 Internet, and those sales in California would be
- 15 within I think the language of -- probably this
- 16 falls under (a) in terms of what is a violation.
- 17 So a sale in California on the Internet could
- 18 absolutely be a sale in California. These
- 19 Regulations do not independently speak to that,
- 20 there is a broader conversation within the state
- 21 right now in terms of how Internet sales are
- 22 going to be regulated, are going to be taxed, and
- 23 I think that that body of law could well be
- 24 relevant to substantiating that a sale on the
- 25 Internet occurred in California. But the short

- 1 answer to your question is, yes, sales on the
- 2 Internet, we view them as within the ambit of
- 3 their Regulations, as written.
- 4 MR. LINSTONE: So you would envision any
- 5 enforcement actions would also incorporate
- 6 enforcement actions against non-California
- 7 entities without a presence in California?
- 8 MR. LEMEI: I think that sales on the
- 9 Internet are within the ambit of the Regulations
- 10 as written, but the way you frame the question, I
- 11 mean, your hypothetical is an out-of-state entity
- 12 without contacts in California, I think we all
- 13 know that this is and has been a complicated
- 14 question, and it would need to be analyzed on a
- 15 case-by-case basis and we would need to look to
- 16 the body of relevant authorities to determine
- 17 whether or not a particular sale is in fact a
- 18 sale within California.
- 19 MR. LINSTONE: Okay, so you're saying
- 20 that you'll be looking at that and with the goal
- 21 of having a truly even playing field so
- 22 California businesses and retailers are not put
- 23 at a disadvantage in terms of having to compete
- 24 with non-compliant product that is coming from
- 25 outside the state?

- 1 MR. LEMEI: I mean, I should look to our
- 2 Commissioners to answer the policy question of
- 3 how the Energy Commission will implement its
- 4 Regulations, but from a legal perspective I think
- 5 the Regulations give the Energy Commission the
- 6 tools to assess a violation at least in some
- 7 instances of Internet sales. Whether a
- 8 particular case constitutes a sale in California
- 9 or not, depending on the facts of that particular
- 10 case, could be a more complicated or a less
- 11 complicated question.
- 12 MR. LINSTONE: It's a very important
- 13 topic to us and our members.
- MR. LEMEI: Right.
- MR. LINSTONE: He was asking how you
- 16 would recognize Internet sales, and I think
- 17 that's part of the challenge, how much
- 18 noncompliant product could potentially be coming
- 19 into the state. And what we see is just year
- 20 after year significant growth Internet sales, so
- 21 what used to be maybe a relatively small impact,
- 22 the impact of that is growing year after year, so
- 23 it does need to be addressed.
- 24 MR. LEMEI: So the reality is that a
- 25 number of the major Internet sellers do in fact

- 1 have contacts in California. Those sales are in
- 2 fact taxed subject to California sale or use tax.
- 3 I think in those situations, it could be more
- 4 straightforward in demonstrating that a sale was
- 5 made in California. In situations where those
- 6 facts are absent, it might be more difficult.
- 7 But as I sit here, I can't in the abstract offer
- 8 an opinion as to what every you know, how the
- 9 law would apply, this complicated and emerging
- 10 area of law would apply to any particular factual
- 11 scenario.
- 12 COMMISSIONER DOUGLAS: So I will just
- 13 step in and say briefly that the drafting of the
- 14 proposed Regulations to cover sales in California
- 15 and, as Galen I think has pretty clearly said, to
- 16 endeavor to include Internet sales that are sales
- 17 in California is our intent. I think it's
- 18 important for the reasons that you've discussed
- 19 and we agree with those reasons, that it is part
- 20 of level playing field. That said, as Galen has
- 21 said, this is in part a broader conversation, so
- 22 I think that we are doing what we can do within
- 23 the scope of the Regulations to address that.
- MR. LINSTONE: Thank you.
- MR. NUFFER: I might also say, too, that

- 1 normally we have a market survey contract and
- 2 we're going to have a new contract soon, and the
- 3 consultant we hire to survey the market will look
- 4 at online and catalogue retailers, as well as
- 5 stores in California. So we're looking at the
- 6 whole range of sales in California. And we also
- 7 have typically a testing contract where we can
- 8 buy and test products, so we can find out whether
- 9 appliances meet the standards, or whether they're
- 10 certified or not. Does that help a little bit?
- 11 MR. LINSTONE: It does. Thank you very
- 12 much.
- MR. SPLITT: It's Pat Splitt again from
- 14 Aptech. Two things, one, if there's somebody
- 15 from outside the state that is selling this
- 16 equipment, the actual violation is because it
- 17 didn't meet our listing requirements and
- 18 certification requirements and the manufacturer
- 19 is still liable, then, he's the one that should
- 20 have done that. So even if you can't
- 21 specifically find this person that is hiding in
- 22 some college dorm someplace in Oregon, if this
- 23 equipment is sold in California and it has a
- 24 violation, it's the manufacturer that is still
- 25 liable and you can go after him. And then I

- 1 suspect the manufacturer, then, will go after
- 2 this person and tell him to stop selling this
- 3 equipment in California. So it's not that you
- 4 can't go after people because of this. And also,
- 5 as to how you can discover this, the Commission
- 6 has one database of regulated appliances, but
- 7 it's actually enforced by two different groups,
- 8 the appliance group regulates these appliances as
- 9 far as when they can be sold. The Building
- 10 Standards Group basically regulates the same
- 11 appliances, but they regulate when it can or
- 12 cannot be installed. So somebody is still
- 13 supposed to be checking to see whether this
- 14 installed equipment met the requirements, so if
- 15 at that point they discover that it doesn't, then
- 16 it should get back to the appliance people that,
- 17 well, then they can say, "Who sold it?"
- 18 MR. LEMEI: You raise a good point that
- 19 there is an intersection between our Building
- 20 Standards and our Appliance Standards.
- 21 MR. NUFFER: Any other comments?
- MR. MESSNER: Is this the right place to
- 23 talk about the cap? Okay, so let's talk about
- 24 the cap. So \$2,500 per violation, a trillion
- 25 products is an extreme example, but there should

- 1 be some type of cap, even in federal level
- 2 enforcement, you have a cap, otherwise it's open
- 3 for heavy handedness by the government to come
- 4 after someone and say, "Hey, we've got a one
- 5 trillion dollar penalty hanging over your head."
- 6 And regardless of the realities and all the
- 7 minimizations in there, the prosecutors can go in
- 8 there and a very aggressive prosecutor will go
- 9 after and throw that one trillion dollar max
- 10 penalty around. And it's seen in enforcement in
- 11 other areas, so there's CPSC and others, there's
- 12 a cap on there to prevent that abuse from a
- 13 government prosecutor.
- MR. LEMEI: We, of course, will be
- 15 benevolent in all things that we do at the Energy
- 16 Commission. The Regulations speak to this issue,
- 17 the current language speaks to this issue through
- 18 the application of the broad factors, but the
- 19 current language does not include a hard cap. I
- 20 think it could be challenging to figure out how
- 21 to draw that line in regulatory language in a way
- 22 that fits all cases, but if you have an idea of
- 23 what such language might look like, I would
- 24 encourage you to submit it through comments.
- MR. MESSNER: Okay, we'll do that. There

- 1 are some examples out there that people are able
- 2 to do it, so.... Thank you.
- 3 MR. NUFFER: Thank you. Any other
- 4 comments online?
- 5 MR. STRAIT: We do have some comments by
- 6 chat. James Calder asks, "Is it my understanding
- 7 that if one model of a device was sold 20 times
- $8\,$ in California, would this mean a maximum of
- 9 \$50,000?"
- MR. LEMEI: Yes.
- 11 MR. STRAIT: Oliver Stanbury asks, "For
- 12 Section (b) (2) (F), what extent of burden is
- 13 undue?" Where we mention in the Regulations to
- 14 avoid undue burden, I believe is what he's asking
- 15 about. How do we define "undue"?
- MR. LEMEI: You're putting an awfully
- 17 fine point on our language. The concept of undue
- 18 burden speaks to the notion that the penalty is
- 19 disproportionate or could have too great an
- 20 effect on the company, it's not a quantitative
- 21 threshold, it speaks to an idea. So that
- 22 language gives the Commission the ability to
- 23 consider in cases where it is appropriate and
- 24 applicable, and where the responsible party has
- 25 offered information to make the case that a

- 1 certain level of fine would have too great an
- 2 impact.
- 3 MR. STRAIT: James Calder also asks,
- 4 "Does the CEC have the legal power to fine a
- 5 company outside of California? And how can a
- 6 Manufacturer be targeted if they have no legal
- 7 presence in the USA, let alone California?"
- 8 MR. LEMEI: In order to -- this is
- 9 actually a question about jurisdiction, personal
- 10 jurisdiction over a company, and the Energy
- 11 Commission would need to establish personal
- 12 jurisdiction over a company, so again it depends
- 13 on -- and that could be established by any range
- 14 of conduct on the part of an out-of-state entity.
- 15 But I think that at some level if an out-of-state
- 16 entity in fact has no contact with California,
- 17 and that can be established, or that contact
- 18 can't be established, then that could present in
- 19 certain circumstances a barrier to enforcement.
- 20 But conduct to offer a product for sale in
- 21 California or to put it in the stream of commerce
- 22 in California could establish contact and
- 23 jurisdiction.
- MR. NUFFER: Yes.
- MR. UPTON: If you're hearing --

- 1 MR. NUFFER: And this is Dick Upton.
- 2 MR. UPTON: Dick Upton, President of the
- 3 American Lighting Association. You're hearing a
- 4 repeat situation from two national trade
- 5 associations and I think you do have to put a
- 6 very fine point on the law and what you're trying
- 7 to achieve at this time. If you don't define it
- 8 in a workshop where you can get some buy-in,
- 9 where are you going to define it?
- 10 MR. LEMEI: Are you speaking about a
- 11 particular --
- MR. UPTON: Yeah. You know, the
- 13 appliance people may be talking about somebody
- 14 buying a lot of refrigerators for a store could
- 15 be 50 or 100; if you're talking about a lighting
- 16 fixture in a store, it could be 10,000 that are
- 17 bought by a company for distribution across
- 18 multiple retail outlets. That's got to be
- 19 defined. It can't stand out as an open wound.
- 20 When I saw you're saying \$2,500, and \$2,500, that
- 21 seemed reasonable.
- MR. LEMEI: Uh-huh.
- MR. UPTON: But if you're going to put a
- 24 multiplier times two, three or four, I think it
- 25 becomes unreasonable.

- 1 MR. LEMEI: Times two, three or four?
- MR. UPTON: Yeah.
- 3 MR. LEMEI: I'm sorry, what multiplier
- 4 are you --
- 5 MR. UPTON: I'm saying if you've got five
- 6 items on the shelf or 500 items, or 50,000 items
- 7 on the shelf, and you've got to determine how far
- 8 out you're going to extend \$2,500. What's the
- 9 multiplier going to be?
- MR. LEMEI: Uh-huh.
- 11 MR. UPTON: I think what you're trying to
- 12 do is keep people within compliance of the law
- 13 and to protect the California environment and
- 14 California consumers and a level playing field
- 15 for business and the jobs that are created. But
- 16 to say you're going to look to this to be the
- 17 funding mechanism for the California Energy
- 18 Commission, I don't this is your intent by any
- 19 stretch of the imagination. But what you're
- 20 trying to do is to penalize someone who is a
- 21 player who needs to have a penalty. I would
- 22 think there could be publicity that would be
- 23 attendant to that which could be more expensive
- 24 to them in reality than the fine. But to go
- 25 beyond a reasonable number of dollars, I think,

- 1 is a mistake on your part and I think it will
- 2 cause a tremendous backlash and be
- 3 counterproductive to you in the worst case
- 4 situation.
- 5 MR. LEMEI: The intent of the factors,
- 6 both those articulated by the Legislature and the
- 7 Energy Commission's interpretation of those
- 8 factors articulated by the Legislature, I think,
- 9 is to avoid a situation where the fine is
- 10 unreasonable and, in particular, the undue burden
- 11 concept is to avoid a situation where the fine is
- 12 unreasonable, as is the consideration of the
- 13 number of violations. Of course, what is
- 14 reasonable in one situation and for one company
- 15 might be very different from what is reasonable
- 16 for a different company and a different
- 17 situation, and the Regulations are designed to
- 18 give the Energy Commission the tools to make that
- 19 determination.
- 20 MR. UPTON: I don't have any concerns
- 21 about the Energy Commission and what you're
- 22 trying to do. I've been here too many times and
- 23 dealt with too many of the staff, and you want to
- 24 be reasonable. But if you don't define that now,
- 25 I think the concern that what's going to be

- 1 hanging over everybody's head is not going to be
- 2 positive and it's certainly not going to be
- 3 positive for job expansion in the state. I'll
- 4 tell you that as an economic developer, as a
- 5 Chamber Executive for 30 years.
- 6 MR. LEMEI: So I understand you to be
- 7 making essentially the same point that some sort
- 8 of a cap on the multiplier might be -
- 9 MR. UPTON: Some aspect of limitation
- 10 needs to be put on the program because it no
- 11 longer becomes a penalty, it becomes a
- 12 punishment.
- MR. LEMEI: Right.
- MR. UPTON: And that's not what you need,
- 15 nor what you're trying to intend, and I'm
- 16 especially pleased that the Commissioners are
- 17 here to hear the dialogue, as well. Thank you.
- 18 MR. LEMEI: So, again, I think we would
- 19 appreciate, to the extent that you have specific
- 20 language that you think makes sense, I think we'd
- 21 appreciate that to be submitted through comments.
- MR. UPTON: Let me take one other thing.
- 23 Large companies need protection, too. I can
- 24 understand somebody saying, well, let's look at
- 25 that, the balance sheet and somebody has got a

- 1 \$500 million or a billion dollar company, and
- 2 somebody else has got a two million dollar
- 3 company, the vast majority of our members are
- 4 going to be in that smaller category, but we have
- 5 larger ones, as well; their intent and
- 6 operations, I find, is as good as anybody else's.
- 7 But just because they've got larger resources
- 8 doesn't mean they ought to have a usurious
- 9 penalty. Thank you very much.
- 10 COMMISSIONER DOUGLAS: So I'll just -- I
- 11 appreciate your comments. It's very helpful to
- 12 us to hear them from you directly. I will note
- 13 that in (F), the blue language which we added,
- 14 clarifies that the violators' assets, liabilities
- 15 and net worth would be considered only in one
- 16 direction, in other words to reduce a penalty if
- 17 they're able to and wish to make a showing of
- 18 financial burden, that might cause us to reduce a
- 19 penalty. They're certainly not -- and we put
- 20 that language in there very deliberately,
- 21 something we'd look at to go after a larger
- 22 penalty. So I just wanted to address that
- 23 concern. I understand your broader point.
- MR. UPTON: Thank you.
- MR. NUFFER: Thank you. Anyone else?

- 1 Online?
- 2 MR. STRAIT: I'm not seeing anyone that's
- 3 raised their hands. There aren't any additional
- 4 comments submitted by chat.
- 5 MR. NUFFER: Okay, let's move on to the
- 6 next subsection then, please, (c), Notice of
- 7 Violation. The Notice of Violation is
- 8 essentially a summary of our allegations and is a
- 9 prerequisite for an Administrative Proceeding to
- 10 impose a penalty. It's a prerequisite. Our
- 11 first communication with a responsible party will
- 12 not be the Notice of Violation. The first step
- 13 will always be an investigation. And parties we
- 14 suspect that may have violated the Appliance
- 15 Efficiency Standards will always be given
- 16 opportunities to provide information and share
- 17 facts and to begin a dialogue with us.
- 18 Are there any questions or comments
- 19 regarding this one? Yes, Clark?
- 20 MR. LINSTONE: Clark Linstone. Just a
- 21 quick comment regarding just notification, if it
- 22 could be sent Certified or some other way,
- 23 there's obviously been receipts and the
- 24 circumstances were just the mail got lost and no
- 25 one was informed, and then it looks like bad

- 1 intent, so to speak, for not responding. So if
- 2 that could be added in and a couple letters, and
- 3 maybe regular mail as well as Certified or
- 4 something just to ensure that the notification is
- 5 in fact received.
- 6 MR. NUFFER: Sure. Thank you. Anyone
- 7 else in the audience?
- 8 MR. SPLITT: It's Pat Splitt again. I
- 9 had a long drive, so I'm going to make it worth
- 10 my while. I just wanted -- now I forgot what I
- 11 was going to say (laughs). What were we talking
- 12 about here? Well, it'll come back to me.
- 13 MR. NUFFER: The Notice of Violation.
- MR. LEMEI: You'll have an opportunity.
- 15 COMMISSIONER DOUGLAS: Talking about
- 16 Certified Mail -- most recently.
- 17 MR. SPLITT: Oh, the violation. Well, I
- 18 spoke before about the fact that the Building
- 19 Standards Regulations actually are where a lot of
- 20 these violations are going to get caught when
- 21 somebody actually installs this equipment, so I
- 22 don't know whether it should be actually in this
- 23 particular document, but somewhere you have to
- 24 close the loop and get some instructions to the
- 25 Building Standards people that when they find one

- 1 of these violations, that somehow they
- 2 communicate it back to the Appliance group, or
- 3 else you'll never know about it. And that's
- 4 where you're going to find out where most of the
- 5 problems are.
- 6 MR. NUFFER: Thank you.
- 7 MR. LEMEI: That's a good point, I mean,
- 8 that's beyond the scope of the 1609 Regulations,
- 9 but there are various paths by which the Energy
- 10 Commission can become aware of a potential issue.
- 11 And I think that you make a good point, that the
- 12 Building Standards is an important context where
- 13 this comes up frequently.
- MR. NUFFER: Anyone online, Peter?
- MR. STRAIT: Yes. Kunal Kapoor asks, "If
- 16 reported energy value is in question and the CEC
- 17 investigates, does the investigation include
- 18 testing? If testing will be done, who will be
- 19 doing the testing?"
- MR. LEMEI: That's established by 1608.
- 21 I don't have the specific reference in front of
- 22 me.
- MR. STRAIT: All right. I would say, as
- 24 someone familiar with that language, the
- 25 investigation may include testing. If testing is

- 1 to be performed, it may be done by the testing
- 2 contractor that we generally have for independent
- 3 testing, but I believe this would probably be a
- 4 case-by-case basis.
- 5 MR. NUFFER: Anyone else, Peter?
- 6 MR. STRAIT: I am not seeing anyone else
- 7 that has raised their hand to comment and I have
- 8 not seen -- oh, Kunal Kapoor has responded to
- 9 add, "Will the Manufacturer be allowed to witness
- 10 the test?" And again, I would say that will
- 11 likely be a case-by-case determination.
- MR. LEMEI: And again, these questions go
- 13 to the existing Regulations in 1608, not so much
- 14 to the enforcement process that we're adding
- 15 today. The testing process is set forth in the
- 16 existing language of 1608.
- MR. NUFFER: And we would be happy to
- 18 talk with the person off line as often and as
- 19 much as he needs.
- MR. STRAIT: Certainly. And I think,
- 21 also, there would be a difference between a test
- 22 that we perform that shows that a product is
- 23 compliant and the issue is merely one of
- 24 certification, and a test that we performed where
- 25 we discover that an appliance is noncompliant.

- 1 So again, there's probably an extended
- 2 conversation. If anyone else has a similar
- 3 question, that's a conversation that could be had
- 4 off line about the existing Regulations.
- 5 MR. NUFFER: Any other questions about
- 6 the Notice of Violation? Okay, let's go on to
- 7 the next one, 1609(d), Settlement. This is very
- 8 short, but one thing I do want to say is that we
- 9 anticipate that most cases will be resolved
- 10 through settlement. Do we have any questions or
- 11 concerns about this? Comments about this
- 12 section?
- 13 MR. LEMEI: I mean, I'll just add that
- 14 this is essentially a statement of what would
- 15 have been true, whether or not we stated it, and
- 16 that is that the Energy Commission, any agency
- 17 has the ability to settle and that's established
- 18 by the APA and the authority under the APA is
- 19 fairly broad.
- MR. NUFFER: The California
- 21 Administrative Procedures Act.
- MR. LEMEI: Oh, thank you.
- MR. NUFFER: Any questions, comments?
- 24 Peter?
- MR. STRAIT: I do not see any raised

- 1 hands and I have not received any comments by
- 2 chat.
- 3 MR. NUFFER: Let's move on to the next
- 4 one then, please. And this slide just shows the
- 5 sections that Galen just referred to. The
- 6 Commission may enter into a Settlement Agreement
- 7 at any time during this process in addition to or
- 8 in lieu of a monetary penalty. The Settlement
- 9 Agreement may include non-monetary provisions.
- 10 For example, a responsible party might agree to
- 11 implement measures to prevent future violations
- 12 such as training staff or adopting new internal
- 13 policies or procedures. However, different facts
- 14 and circumstances will require different
- 15 approaches. Nevertheless, our decision making
- 16 will be guided by the relevant facts and
- 17 circumstances of a case in light of those nine
- 18 factors we discussed previously. So I quess
- 19 there are no more questions about this particular
- 20 Settlement.
- 21 Let's go on to 1609(e), Administrative
- 22 Proceeding. The next two slides cover this one
- 23 subsection, Administrative Proceeding. Absent
- 24 the Settlement, this is the process we go through
- 25 if we don't settle. And as Galen just said, the

- 1 process is consistent with the California
- 2 Administrative Procedures Act.
- 3 MR. LEMEI: Yeah, let me elaborate on
- 4 this one briefly. For those who are familiar
- 5 with the Energy Commission's process, you may see
- 6 something or notice something a little bit
- 7 different about this, and that is that the
- 8 Administrative Proceeding for Appliance
- 9 Enforcement pursuant to the statute complies with
- 10 the formal adjudicative provisions of the
- 11 Administrative Procedures Act. For those who are
- 12 really wonky, that means we're in Chapter 5
- 13 instead of Chapter 4.5. Generally, the
- 14 Commission's proceedings are conducted not in
- 15 accordance with the formal provisions. The main
- 16 difference there is that it entails the retention
- 17 of an Administrative Law Judge or working with an
- 18 Administrative Law Judge and the proceeding can
- 19 either happen at the Commission or at the Office
- 20 of Administrative Law.
- 21 MR. STRAIT: As a note, that was not a
- 22 fire alarm, that was somebody leaving a nearby
- 23 door without scanning their card, so that's
- 24 nothing to be afraid of.
- MR. LEMEI: Thanks, Peter. So the

- 1 Regulations acknowledge that there's a slightly
- 2 different process under this compared with, for
- 3 example, our power plant siting cases, or the
- 4 complaint proceedings that we have in other
- 5 contexts here at the Commission. That said, I
- 6 think that the similarities are more important
- 7 than the differences as it still is ultimately a
- 8 Commission decision, it just includes the
- 9 involvement of an Administrative Law Judge. I
- 10 just wanted to flag that and explain.
- 11 And in terms of Settlement, again,
- 12 Settlement could happen before, it could happen
- 13 during, it could happen after, this is just the
- 14 process; as long as the case is live, this is the
- 15 way that the process will proceed. And again,
- 16 this essentially references the process set forth
- 17 in the Administrative Procedures Act, so I would
- 18 refer you to the formal provisions of the APA,
- 19 Sections 11500, which elaborate on how formal
- 20 proceedings are conducted in California.
- 21 MR. NUFFER: Do we have any questions
- 22 from the audience, or comments about these two
- 23 particular slides in this section? Peter,
- 24 anybody online?
- MR. STRAIT: I do not see any raised

- 1 hands and no comments or questions have been
- 2 received by chat.
- 3 MR. NUFFER: Okay, let's move on to the
- 4 last two subsections of Section 1609, (f) and
- 5 (g). Other Enforcement Procedures is pretty
- 6 direct. The Executive Director and the Energy
- 7 Commission may take other such actions as are
- 8 authorized by statute and Commission Regulations
- 9 to address or prevent any act or omission
- 10 addressed under this article. And that refers to
- 11 Section 1601 through 1608 of the California Code
- 12 of Regulations.
- 13 (q) is about Judicial Review. The path
- 14 for Judicial Review was specified in Senate Bill
- 15 454 and we're simply citing it here.
- MR. LEMEI: And if I can just add again,
- 17 these two provisions don't really add a lot of
- 18 value. These would both be true whether or not
- 19 we specified it. It's just a reminder of what
- 20 should probably be obvious.
- 21 MR. NUFFER: Any questions or comments
- 22 from the audience?
- MR. LEMEI: Oh, you had the next slide,
- 24 okay. Those are the provisions that are
- 25 referenced in the existing Warren-Alquist Act

- 1 that are referenced by SB 454. Oh, and in terms
- 2 of other actions, the most obvious is using the
- 3 Attorney General; but, again, any other action
- 4 that is consistent with Title 20 in the Warren-
- 5 Alquist Act, we retain discretion to try to solve
- 6 problems in an expeditious manner.
- 7 MR. NUFFER: Any questions, Peter,
- 8 comments?
- 9 MR. STRAIT: I do not see any raised
- 10 hands and I have not received any questions by
- 11 chat.
- MR. NUFFER: No one in the room? Okay,
- 13 let's go to the next slide, please. This is our
- 14 Enforcement process. It's a visual
- 15 representation and we're probably going to be
- 16 refining this to make it clearer. The one
- 17 important aspect of this is that we anticipate
- 18 settlement, and that settlement can happen any
- 19 time during the process. Typically, up in the
- 20 left-hand corner, we're made aware of a violation
- 21 either through a market survey or from our own
- 22 work, or from competitors. We then do our own
- 23 investigation and enter into discussions with
- 24 responsible parties so that we can find out the
- 25 facts and circumstances of the case. And

- 1 hopefully with the dialogue, we can come to
- 2 compliance and a settlement. If that doesn't
- 3 happen, then we would send out a Notice of
- 4 Violation and our hope would be that the
- 5 responsible party could comply with that Notice
- 6 of Violation and settle. If that didn't happen,
- 7 we could either hold an Administrative Proceeding
- $8\,$ or refer the matter to the Attorney General. Our
- 9 preference is the Administrative Proceeding where
- 10 the Commission would make a decision. And I want
- 11 to reiterate that settlement can occur at any
- 12 point in that process. Are there any questions
- 13 about that? Comments? Yes.
- MR. LEMEI: And while you're walking up,
- 15 I'll just acknowledge that, you know, any visual
- 16 representation is imperfect, but this is intended
- 17 to just at least demonstrate the idea of the
- 18 order of operations through a diagram.
- MR. MORENO: Good morning. Eddie Moreno
- 20 with Sierra Club California. I have a question
- 21 about which staff member or office is directly
- 22 responsible for overseeing the enforcement? Is
- 23 that still within the Appliance Efficiency
- 24 Program or --
- MR. NUFFER: Yeah, it's the Efficiency

- 1 Division, and within that Division it is the
- 2 Appliances and Existing Buildings Office.
- 3 MR. MORENO: Thank you.
- 4 MR. NUFFER: Yes, Dick.
- 5 MR. UPTON: Dick Upton with the American
- 6 Lighting Association. We feel very strongly that
- 7 the running of this program needs to stay with
- 8 the Commission. There have been entities and
- 9 programs in the state where that's not been the
- 10 case, and our Association stepped up to try to
- 11 help the manufacturers. But when those things
- 12 happen, they've been nothing but a money mill for
- 13 people to go out and try to prosecute and get
- 14 money, and we feel a lot more comfortable with
- 15 you people running this program than anybody
- 16 else. And if you need more staff and you need
- 17 financing, we would be pleased to go with you to
- 18 the Legislature and to try to get that for you.
- 19 But I think trying to figure out if you can run
- 20 it within your own operations today is an
- 21 intelligent way to go forward, but we really very
- 22 strongly feel that all of this program needs to
- 23 be held within the structure and the guidance of
- 24 the Commissioners themselves.
- MR. LEMEI: We appreciate that. Thank

- 1 you.
- 2 COMMISSIONER MCALLISTER: So, yeah, we
- 3 appreciate that and I want to reiterate, the
- 4 Legislature in this case felt the same way and
- 5 passed a law that said we're going to complement
- 6 the regulatory authority with some enforcement
- 7 authority. They did look at some models in other
- 8 agencies, determined, I think, that technically
- 9 it made sense to be here. Obviously the
- 10 Appliances and Existing Buildings Office will
- 11 work closely with our Legal Office on any given
- 12 case, so that's why you see counsel and staff
- 13 sitting next to each other presenting here today,
- 14 it's a reflection of the way the effort would go.
- 15 And our overarching interest, I think everybody
- 16 acknowledges and rightly so, that it's simply
- 17 that our efforts to influence and through our
- 18 regulatory authority, and get the results that we
- 19 need that voters over and over again approved and
- 20 our Legislature is on board with, and in the
- 21 grand context of a clean energy economy is where
- 22 we are going. So that's our overriding
- 23 compelling interest, it's certainly not punitive
- 24 funding of Energy Commission efforts, really,
- 25 with outsized penalties. Having said that, you

- 1 know, resources to implement this additional
- 2 responsibility that we've been given were not
- 3 part of SB 454, and so we are actually having to
- 4 sort of rearrange the shelves a little bit to
- 5 make sure we have it covered, so that
- 6 conversation may well happen in the future,
- 7 depending on what the actual workload turns out
- 8 to be, but we don't know that yet, so....
- 9 COMMISSIONER DOUGLAS: Yeah, I'll just
- 10 add I also appreciate very much your comment.
- 11 It's our intent to, in fact, have this run as an
- 12 Energy Commission program and that's what the
- 13 Legislature set up. I was going to say this in
- 14 my closing comment, but I'll say it now, and
- 15 again in my closing comment, our goal is
- 16 compliance. Our goal is to realize the benefits
- 17 of the Appliance Efficiency Standards here in
- 18 California and have a level playing field and
- 19 have the energy savings and the environmental
- 20 benefits we get from our Standards. So we
- 21 appreciate very much your offer and your thinking
- 22 about resources. I think that resources to run
- 23 an enforcement program within the Efficiency
- 24 Division is one issue and it's something that of
- 25 course we are thinking about in terms of how we

- 1 do this, how do we do it efficiently.
- 2 Another area where resources are probably
- 3 in some sense even more important and where you
- 4 can help directly without really even needing to
- 5 take the step of going to the Legislature is in
- 6 compliance assistance and getting the word out
- 7 and messaging. And we know that you do that with
- 8 your member entities, but this is something where
- 9 we would greatly value the input and thoughts and
- 10 help of everyone in this room in doing that kind
- 11 of outreach so that we have frankly less
- 12 enforcement to do and more compliance, that's
- 13 really what we would like to see.
- MR. NUFFER: Yes?
- MR. LEMEI: And I should just say what
- 16 may already be obvious, and the next slide I
- 17 think would be public comments, it might make
- 18 more sense to leave the diagram up rather than
- 19 the public comments, but I think at this point it
- 20 is appropriate to talk about the full package.
- 21 MR. FERNSTROM: I'm Gary Fernstrom
- 22 representing the Pacific Gas & Electric Company,
- 23 San Diego Gas & Electric Company, and the
- 24 Southern California Gas Company. Southern
- 25 California Edison may support these comments, but

- 1 as of the moment, they haven't authorized it.
- 2 What I wanted to do was make a public comment at
- 3 the end of the proceeding. Am I out of order or
- 4 -- okay.
- 5 I'd like to make three quick points. I'd
- 6 like to thank the Commission and staff first of
- 7 all for your thoughtfulness in determining how to
- 8 implement this new authority you have, I think
- 9 it's wonderful that you're getting a broad range
- 10 of public input and giving it thorough
- 11 consideration.
- 12 I'd like to recommend that you
- 13 particularly think about how to utilize this
- 14 authority with respect to contractors installing
- 15 equipment. That issue was raised previously by
- 16 others, but in the case of swimming pool pumps
- 17 and motors, for example, only the contractor
- 18 selling the equipment to the customer may be
- 19 aware of whether compliance is being achieved or
- 20 not. And I don't know that the CEC's Appliance
- 21 Survey necessarily goes to work done by
- 22 contractors, so I'd like to ask you to give some
- 23 consideration to that.
- 24 Also, in the future when the Department
- 25 of Energy's Regulation affecting regional

- 1 standards for HVAC equipment comes into effect,
- 2 it will be necessary at the point of installation
- 3 to determine whether a product is being installed
- 4 within California and whether or not it is
- 5 compliant. So an example of that, the wholesaler
- 6 is in Carson City, Nevada, sells to a contractor
- 7 in Truckee, and we don't know whether the product
- 8 was installed in California or Nevada.
- 9 The second point I'd like to make is it's
- 10 important that products be adequately marked in
- 11 order to determine their compliance with the
- 12 Regulations, particularly with respect to the
- 13 date of manufacture. Recently, Appliance
- 14 Regulations have been changing more frequently
- 15 than in the past and to cite one product, for
- 16 example, light bulbs, we don't really see the
- 17 date of manufacture easily; in fact, in some
- 18 cases it's difficult if not impossible to find
- 19 out the date of manufacture, so it's hard to tell
- 20 whether they're compliant with the Regulation or
- 21 not.
- 22 And lastly, we'd like to better
- 23 understand what your expectations are of us with
- 24 respect to voluntary rebate programs and assuring
- 25 compliance. We frequently cite Energy Star or

- 1 Department of Energy Minimum Energy Efficiency
- 2 Performance Levels for eligibility for products
- 3 that we provide rebates for. We'd like to make
- 4 our rebate programs as simple and easy and user
- 5 friendly as possible, so having to check against
- 6 multiple databases to determine with certainty
- 7 eligibility may present a challenge for us. So
- 8 if you could help us understand your expectations
- 9 there, that would be great. Thank you.
- MR. NUFFER: Thank you.
- 11 COMMISSIONER MCALLISTER: Thanks, Gary.
- 12 I really appreciate your being here. I guess I
- 13 had a couple of suggestions for follow-up
- 14 conversations between you and staff. Certainly
- 15 one of them is to understand the administration
- 16 of the appliance rebates to look at what the
- 17 transaction costs are, obviously we don't have
- 18 lots of layers of admin there and just increased
- 19 cost for no good benefit, but also possibly there
- 20 is a way to do that easily with each rebate and
- 21 application, you know, in the processing. And
- 22 then I guess I thought I might have heard there
- 23 that you felt like there might be some places
- 24 where it's not clear whether it's Building Code
- 25 that needs to be applied, or whether it's

- 1 Appliance Efficiency Standards that sort of are
- 2 in play in a given project like, say, an HVAC
- 3 installation or something, and maybe there's a
- 4 conversation to understand how the contractor
- 5 community applies Building Code and how that sort
- 6 of overlaps with some of what we're doing in
- 7 Title 20 in this proceeding, or this process. So
- 8 I might have missed something there, but an HVAC
- 9 replacement, for example, is both subject to
- 10 Building Code and maybe eligible equipment issues
- 11 on the appliance front, so maybe you could
- 12 explain that a little bit more.
- MR. FERNSTROM: I think the issue is what
- 14 mechanism you may choose to use in the field to
- 15 determine compliance. So some of these Appliance
- 16 Efficiency Regulations spill over in a manner
- 17 where maybe the Building Official is in the best
- 18 position to determine compliance, and that would
- 19 be the HVAC example, for example. In the case of
- 20 the pool pump and motor example, very commonly
- 21 Building Permits are not taken out for change-out
- 22 of these, so the Building Department is not in a
- 23 position to really monitor this and I think it
- 24 would be useful if the CEC were to establish some
- 25 sort of an audit or survey effort to spot check

- 1 what's being done in order to be able to monitor
- 2 the activities of contractors who may not take
- 3 out Building Permits.
- 4 COMMISSIONER MCALLISTER: So maybe that
- 5 conversation, then, is about scoping out the
- 6 survey work in the contractor that we would put
- 7 on that.
- 8 MR. NUFFER: And also, as we develop an
- 9 outreach and education program, your help would
- 10 be appreciated.
- 11 MR. FERNSTROM: So thank you so much. I
- 12 forgot to mention that a couple, three years ago,
- 13 the utilities, finding an opportunity to enhance
- 14 compliance with the Regulations, developed a
- 15 Codes and Standards Outreach and Education
- 16 Program to try and help make contractors and
- 17 others aware of the requirements. So we'll
- 18 continue to work with you with respect to
- 19 leveraging our collective programs for the best
- 20 benefit.
- 21 COMMISSIONER MCALLISTER: I really
- 22 appreciate that and that's a great infrastructure
- 23 that we already have in place in the state that
- 24 covers much of the state that we ought to take
- 25 advantage of. We're getting a little bit far

- 1 afield, I think, from the Regulations themselves,
- 2 but finally I would just say, you know, plug
- 3 loads in California are a frontier of growing
- 4 importance in terms of getting to the end result
- 5 that we all want, for the energy and
- 6 environmental benefits that we're looking for.
- 7 And so getting -- it's across the board in
- 8 existing buildings and in new buildings, lots of
- 9 opportunities for efficiency, lots of new
- 10 marketplaces that businesses that are ripe for
- 11 development and scale-up; you know, lighting
- 12 certainly is one of those primary frontiers. And
- 13 so we're all very excited to get a lot of new
- 14 technology out there and want to make sure that
- 15 it is done with the least amount of friction that
- 16 we can bring to it. Anyway, just trying to put
- 17 out a little bit of a point on how important this
- 18 is.
- 19 MR. NUFFER: Thank you, Commissioner.
- 20 Other comments?
- 21 MR. MESSNER: Just one comment on the
- 22 database and the compliance, Commissioner
- 23 Douglas, and Commissioner McAllister, I think you
- 24 also mentioned, that you'd like to have
- 25 compliance -- and this Kevin Messner with the

- 1 Association of Home Appliance Manufacturers. The
- 2 databases, there are several databases out there,
- 3 there's the CEC, there's Energy Star, there's
- 4 DOE, there's FTC, so as manufacturers trying to
- 5 submit data, sometimes it is difficult, it's all
- 6 in different formats, all in different materials,
- 7 and it would be great -- it's hard enough on the
- 8 Federal level to get DOE and FTC to coordinate,
- 9 although they are doing that. It would be
- 10 fantastic to get CEC and to have everyone get one
- 11 submittal, that would help with compliance, get
- 12 one consistent submittal and it certainly would
- 13 reduce the burden on manufacturers and I think
- 14 would help compliance in the long run. So as
- 15 you're looking at enforcement rules to deal with
- 16 compliance, the database on -- as our discussion
- 17 on potentially certifying to the database could
- 18 be an issue, getting the database and making it
- 19 easier and consistent to pull from DOE or
- 20 something like that. And I think that's
- 21 something that you guys have, at least staff have
- 22 been receptive to looking at and determining, so
- 23 I just wanted to raise it, though.
- 24 COMMISSIONER DOUGLAS: We appreciate the
- 25 comment and obviously, again in the area of

- 1 compliance assistance and getting compliance in
- 2 part by making compliance as easy as possible,
- 3 and also by raising awareness of the need to
- 4 certify the California approved database. We
- 5 would appreciate your ideas, your comments. I
- 6 don't know if staff would like to talk about the
- 7 database issues raised further or not, but
- 8 certainly if you have ideas for how to make the
- 9 process easier, we would love to hear from you.
- 10 MR. STRAIT: I can offer as a staff
- 11 person that is currently working on a project to
- 12 modernize the Appliance Efficiency Database, part
- 13 of the modernization project is to hopefully
- 14 incorporate a feature that will allow us to
- 15 accept data directly from some of these other
- 16 databases and transmit data to them, so that
- 17 should give us a greater ability to coordinate
- 18 and to possibly fix some issues of having
- 19 differing formats. Right now, the project is in
- 20 the solicitation phase. We don't anticipate
- 21 having a deployable product any sooner than about
- 22 two years from now. But it is a project that we
- 23 are working on and we agree with your stated
- 24 goals of increasing compliance through increasing
- 25 ease of compliance and trying to bring some

- 1 harmonization between these different databases.
- 2 MR. GREEN: I'm John Green, I'm a Manager
- 3 of Codes and Standards for Eaton Cooper Lighting,
- 4 but I'm also an active member in the NEMA
- 5 Lighting Systems Division. Both my company and
- 6 at least the NEMA Lighting Systems Group would
- 7 like to thank the Commission because we do really
- 8 appreciate the effort that the Commission is
- 9 putting into this rulemaking, and we support all
- 10 of the goals that were outlined in the earlier
- 11 slides. We believe that real enforcement can
- 12 actually result in more energy savings for the
- 13 state than some of the incremental increases that
- 14 are being considered for some additional
- 15 rulemaking. So we see this as a great benefit
- 16 for the state in having some enforcement that can
- 17 have some teeth.
- 18 That the enforcement is fair and enforced
- 19 equally is of course of great importance to us.
- 20 A couple of examples, I think, Dick Upton
- 21 mentioned Internet sales and we feel that is
- 22 probably a difficult bite to take, but I think
- 23 it's an important issue that needs to be
- 24 addressed because it is a growing market segment.
- 25 In addition, Cheryl English sent in a chat

- 1 message about issues where a product may be
- 2 shipped to an adjoining state, may not even be
- 3 adjoining, but somehow makes its way into
- 4 California, and there was also some additional
- 5 talk of manufacturers always responsible for
- 6 those products. I think that has to be
- 7 considered very carefully. A wholesaler or
- 8 retailer can move product around without our
- 9 knowledge and without having some relief on that
- 10 type of situation, a manufacturer would have to
- 11 consider a California requirement to be national
- 12 or almost global in scope, and have to
- 13 manufacture all products they make to that
- 14 standard, and I don't think that's where we want
- 15 to go at this point. So I think having a blanket
- 16 responsibility on the manufacturer has to be
- 17 considered quite carefully. So thank you for
- 18 your time.
- MR. NUFFER: Thank you.
- MR. LEMEI: Yeah, thanks. I'd like to
- 21 just address that briefly and that is that I
- 22 think you make a very good point, that there can
- 23 be situations where a manufacturer may not be
- 24 responsible for a sale in California, and there
- 25 may be situations where a manufacturer is

- 1 responsible for a sale that occurs in California
- 2 and those are cases where it's not registered in
- 3 the database. Where the appliance is registered
- 4 in the database, I think it's clearer that the
- 5 manufacturer is responsible for the sales that
- 6 are occurring in Southern California.
- 7 MR. NUFFER: Yes, Eddie?
- 8 MR. MORENO: Hello again. It's a
- 9 pleasure to be back up here to express support
- 10 for the CEC's efforts.
- MR. NUFFER: Eddie, your name, please?
- MR. MORENO: Sorry, Eddie Moreno with
- 13 Sierra Club California. I just wanted to say
- 14 that Sierra Club California and its 145,000
- 15 members recognize the importance of today's
- 16 workshop and developing Appliance Efficiency
- 17 Enforcement Regulations. California needs strong
- 18 Enforcement Regulations to ensure that we can
- 19 continue enjoying the success of an Appliance
- 20 Efficiency Program. These Regulations must
- 21 illustrate the critical need for compliance which
- 22 allows real life energy saving and monetary
- 23 savings, as well as greenhouse gas emission
- 24 reductions to reflect the projected savings and
- 25 reduction goals for the program. We want to see

- 1 the state continue to combat climate disruption,
- 2 we want to see air quality improve around the
- 3 state, especially in disadvantaged communities,
- 4 and we want to see the real energy savings. And
- 5 this rulemaking process and the Enforcement
- 6 Regulations will develop, will build on efforts
- 7 already underway to make this a reality, so thank
- 8 you for the efforts.
- 9 MR. NUFFER: Thank you. Other comments,
- 10 questions?
- 11 MR. SPLITT: Pat Splitt from Aptech
- 12 again. Recently I've been doing a lot of work
- 13 with Appliance Standards and trying to get a
- 14 particular type of equipment listed in the
- 15 directory, and so I've gotten fairly deeply into
- 16 the Regulations, and the more I get into the
- 17 Regulations, the more I see wrong with them. It
- 18 appears to me that, back in 2002 there was some
- 19 big update to the Appliance Regs, and it seems to
- 20 have gotten very confusing. And I don't want to
- 21 go into all the details now, but in my reading of
- 22 the Regulations, there is only supposed to be one
- 23 appliance database, whatever we want to call it,
- 24 that everything gets listed into. So if somebody
- 25 wants to find out whether a piece of equipment is

- 1 listed, they know where to go, you go to the
- 2 Appliance Database and then it's broken down from
- 3 there, you do a search. That database is
- 4 supposed to be used by both the Appliance people
- 5 and Building Standards. Building Standards uses
- 6 that same piece of database to determine whether
- 7 a piece of equipment can be installed. Appliance
- 8 people are regulating sales, building standards
- 9 as regulating installation, they both refer to
- 10 the same database theoretically, but in fact
- 11 there are many different databases and the piece
- 12 of equipment I've been working on for quite a
- 13 while and had testing done according to the CEC
- 14 certified approved test procedure, at a CEC
- 15 certified testing laboratory, and that was
- 16 completed last July, we're still trying to figure
- 17 out how to get that data updated into a database
- 18 so that we can sell the equipment. So one
- 19 question I have is, well, if in fact the reason
- 20 that this equipment might be installed illegally
- 21 is because of the fault of the Commission, can I
- 22 fine the Commission and get 2,500 bucks back for
- 23 each time that they do this?
- MR. NUFFER: No. And how about if we
- 25 talk about this off line because that's not an

- 1 enforcement type question? I'd be happy to talk
- 2 to you at another time.
- 3 MR. SPLITT: Okay, well, I'd like to set
- 4 something up maybe right after the meeting, but
- 5 it is an enforcement insofar as a lot of
- 6 equipment may be illegal only because it's
- 7 through no fault of the manufacturer, that you
- 8 just haven't been able to figure out how to put
- 9 it in the right place.
- 10 COMMISSIONER MCALLISTER: I would just
- 11 point out that, you know, sort of first open eyes
- 12 reading of a bunch of documents and text may not
- 13 produce the full organic sort of reality in your
- 14 understanding, and so I think staff could
- 15 actually provide quite a bit of insight on why we
- 16 are where we are and how it functions and the
- 17 plans to improve it where it needs improvement,
- 18 and so there's a certain sort of ramp-up, I
- 19 think, that would be helpful for you to get from
- 20 staff on that.
- 21 MR. NUFFER: Thank you. Yes, one more
- 22 person?
- MS. SWARTZ: Hi. My name is Molly Swartz,
- 24 I'm an Attorney with Paul Hastings and I'm here
- 25 on behalf of Osram Sylvania. And today I'm just

- 1 going to provide some general comments, we're
- 2 still working through our more specific comments
- 3 and this discussion will certainly inform those.
- 4 Osram supported the passage of SB 454 and
- 5 now strongly supports the CEC's efforts to
- 6 promulgate efficient Appliance Enforcement
- 7 Standards. We believe that firm enforcement of
- 8 Appliance Standards will maintain a level playing
- 9 field among appliance manufacturers and ensure
- 10 continued use of environmentally friendly quality
- 11 appliances. These Regulations provide an
- 12 opportunity for the CEC to create the appropriate
- 13 incentives to ensure compliance with existing
- 14 Standards. The Regulations should deter the sale
- 15 of noncompliant units and enable the CEC to
- 16 punish violations efficiently, while at the same
- 17 time not unfairly disadvantaging compliant
- 18 manufacturers.
- 19 Towards this end, the Proposed
- 20 Regulations should make clear what exactly
- 21 constitutes a violation subject to penalties.
- 22 Further, the Regulations should provide the CEC
- 23 with a clear and reasonable process for
- 24 calculating penalties and streamlined enforcement
- 25 to preserve Commission resources and ensure that

- 1 penalties are assessed fairly.
- 2 Again, we will be submitting formal
- 3 comments on this next week and we look forward to
- 4 working with you on this issue.
- 5 MR. NUFFER: Thank you. Any other
- 6 comments in the room?
- 7 MS. SHAY: Hi. This is Lisa Shay,
- 8 representing NRDC, Natural Resources Defense
- 9 Council. We would just like to thank
- 10 Commissioners and staff for holding this workshop
- 11 and giving us the opportunity to comment today.
- 12 NRDC has been a strong supporter of the appliance
- 13 efficiency standards from the start, and we
- 14 believe that it is essential to helping
- 15 California meet its energy savings goals and
- 16 maximizing the energy saved in the state. And so
- 17 we're very pleased to see that this is moving
- 18 ahead with the enforcement. We believe that the
- 19 enforcements are essential in ensuring that the
- 20 intent of these Standards are met and so, again,
- 21 we're very pleased that this is moving forward.
- 22 And with regards to the Draft Enforcement
- 23 Regulations, we have three set of comments. The
- 24 first is that we recommend that the language in
- 25 Section (a) makes it clear that the failure to

1	register	is	a	violation	i + / s	implied	in	Section
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- 2 (a)(1), but it's not very specific and we just
- 3 recommend that the language makes it explicit
- 4 that failure to register is a violation. We do
- 5 believe that it is a prevalent problem, it is a
- 6 major form of violation.
- 7 And second, we recommend that -- and this
- 8 has been mentioned before many times, that the
- 9 online retail be addressed in the regulations if
- 10 it is the intent of the Commission to include
- 11 online sales in the assessment of violations,
- 12 that this be stated explicitly so that it is
- 13 clear in the Regulations. And with the growth of
- 14 online sales, we believe that it's going to
- 15 become a bigger problem from year to year as the
- 16 American Lighting Association said. And so many
- 17 products in our research and other home products,
- 18 our research has shown that many products that
- 19 enter California do not meet the California
- 20 Energy Efficiency Standards, and it's probably
- 21 going to be a problem, too, with the appliances.

22

- 23 And lastly, we recommend that the
- 24 Regulations give the Commission the authority to
- 25 collect information needed from manufacturers and

- 1 retailers to investigate the violations. We
- 2 believe that discovery of information is critical
- 3 in informing whether a product is in violation
- 4 and also the severity of the violation or the
- 5 prevalence of violation. And the Commission
- 6 needs to be able to obtain data from
- 7 manufacturers and retailers in a streamlined way
- 8 in order to do the assessments that it is
- 9 entitled. And we will submit formal comments in
- 10 written form next week with more detail, and
- 11 suggestions on the language, and we look forward
- 12 to actively participating in this rulemaking. So
- 13 thank you.
- MR. NUFFER: Thank you. Anyone online,
- 15 Peter?
- MR. STRAIT: Yes. Nathan Coelho has
- 17 asked by chat, "Is there anything addressed with
- 18 competitors, dealers, etc., falsely reporting a
- 19 company to the Commission? And also, does the
- 20 CEC provide any guidance to people intending to
- 21 report a product's noncompliance as some sort of
- 22 rationale as to why they feel a product is
- 23 noncompliant?"
- MR. NUFFER: Could you read that again,
- 25 please?

- 1 MR. STRAIT: He submitted two comments,
- 2 the first is if there's anything addressing if
- 3 competitors falsely report a company to the
- 4 Commission that is a false claim that a product
- 5 is noncompliant when it actually does comply, and
- 6 stemming from that, a question of are we going to
- 7 provide any guidance such as the minimum
- 8 threshold to say if you are going to accuse
- 9 someone of being noncompliant, some level of
- 10 specificity that we would want to have in that
- 11 accusation.
- 12 MR. LEMEI: So regarding the -- I guess
- 13 regarding both questions, the information comes
- 14 to the Energy Commission in any number of ways,
- 15 but the Energy Commission conducts its own -- and
- 16 we don't have the slide up anymore of the flow
- 17 chart, but the Energy Commission will conduct its
- 18 own independent investigation and staff will make
- 19 its own independent determination whether they
- 20 believe the violations occurred, and whether it
- 21 will go forward potentially with issuing a Notice
- 22 of Violation so that, you know, obviously some
- 23 information we receive is more reliable and
- 24 better than others, some information is
- 25 unreliable, and it's incumbent upon staff to

- 1 makes its own independent assessment irrespective
- 2 of how the issue was raised. Does that answer
- 3 the question?
- 4 MR. STRAIT: I will see if he has any
- 5 response, I'll give him a moment to type if he is
- 6 doing so. I do not see any other hands raised,
- 7 however, we would need to unmute the call-in
- 8 users that may be only attending by phone. If
- 9 you would like, I can do that now. All right, I
- 10 will unmute people one by one. Anyone who has
- 11 too much background noise, I will have to re-
- 12 mute, and this will only be for the people that
- 13 are listed here as a call-in user that may not
- 14 have access to chat. If anyone is attending by
- 15 phone and would like to make a comment, please
- 16 speak now. I'm not hearing any comments from the
- 17 call-in users, so I'm going to re-mute these
- 18 lines. And I don't see that Nathan has sent any
- 19 follow-up comment or question by chat, so I
- 20 believe we answered his question.
- 21 MR. NUFFER: Why don't we go to the Next
- 22 Steps slide, please, Peter.
- The next steps for us is to carefully
- 24 consider all of the comments we have received
- 25 today, and if you have written comments, please

- 1 get them to us by March 7th and we'll begin to
- 2 include those comments in our deliberations as to
- 3 how we might revise the Regulations.
- 4 As I mentioned, we're in the preliminary
- 5 phase of the rulemaking. Now we'll go back and
- 6 consider the Regs again and put together sort of
- 7 a final draft that will be ready about mid-
- 8 August, we think, for public review. And after
- 9 the 45-day review period, then the Commission
- 10 will conduct a hearing at a Business Meeting, a
- 11 formal hearing to vet those Regulations. So
- 12 that's between now and the next four or five
- 13 months.
- 14 Could you do the next slide, please? And
- 15 as I mentioned, we're serious about providing
- 16 assistance in any number of ways to try to make
- 17 sure that regulated companies and individuals
- 18 understand the certification and compliance
- 19 requirements before these Enforcement Regulations
- 20 take effect. So it would really be helpful if
- 21 you have an interest and the time as we begin
- 22 developing an outreach and education program, it
- 23 would be nice to get your help, not only in
- 24 designing the program, but in getting your
- 25 members and companies to participate. In the

- 1 meantime if you have specific compliance or
- 2 certification questions, you can send an email to
- 3 that link and you'll be directed to the right
- 4 staff person, who may be able to help you.
- I mentioned we want your written comments
- 6 by March 7th. If you send comments
- 7 electronically to that docket link, please refer
- 8 to that docket number so it stays in the correct
- 9 spot in our computers, and also you may send
- 10 paper copies and refer to that docket number
- 11 also. And if you have any questions, call us,
- 12 call Galen or myself, and those are the links
- 13 starting from the broadest to the most specific,
- 14 which is the Enforcement Rulemaking. We'll try
- 15 to keep those sites updated so you can go there
- 16 and find out where we are in the process, and you
- 17 certainly could always call us and ask.
- 18 MR. LEMEI: And if I can just say one
- 19 thing kind of in closing from the staff
- 20 perspective, and, you know, I might have said
- 21 this in opening, but I think it's appropriate in
- 22 closing. The Regulations philosophically take a
- 23 fairly modest approach to empower the Commission
- 24 to give the Commission the authority to implement
- 25 a program, to assess penalties, to undertake

- 1 hearings, and do so in a fairly modest manner.
- 2 Here we've discussed a number of issues that the
- 3 Regulations do not specifically address, but that
- 4 I think the Commission is empowered to act upon,
- 5 for example, Internet sales, for example, limits
- 6 upon avoiding undue penalties, avoiding undue
- 7 burdens, reasonableness in the assessment of
- 8 penalties. And while the Regulations don't speak
- 9 to these explicitly, or don't necessarily address
- 10 Internet sales specifically, I do think that they
- 11 are encompassed; however, to the extent that
- 12 folks in this room and folks online and
- 13 stakeholders think it's appropriate for the
- 14 Regulations to address something explicitly
- 15 that's not currently explicit, we really do look
- 16 forward to your written comments and more
- 17 specificity in your comments is helpful to the
- 18 extent you have a specific proposal for our
- 19 consideration and just we really wanted to thank
- 20 you for your participation and your interest for
- 21 this.
- 22 COMMISSIONER DOUGLAS: Yeah, actually I'm
- 23 going to tag on to that, Galen, and ask one or
- 24 two specific questions that people can feel free
- 25 to address now or address in your comments. One

- 1 is that at the very beginning of the workshop we
- 2 had some discussion about what entity in the
- 3 chain of transactions that might lead to a
- 4 noncompliant product being sold in California may
- 5 be considered to have committed a violation, you
- 6 know, is it the manufacturer, is it the retailer,
- 7 is it potentially somebody else in that chain?
- 8 And the perspective that we have undertaken in
- 9 the draft that you have before us is one that
- 10 does not really assign a default answer to that
- 11 question out of the view that, you know, there
- 12 may be an obvious answer most of the time, but
- 13 facts really matter. If the manufacturer has no
- 14 ties with California, didn't intend for the
- 15 product to reach California, you know, didn't
- 16 certify the product because it wasn't terribly
- 17 foreseeable that it would end up in California,
- 18 that manufacturer is in a very different place
- 19 than one that certified here, but misrepresented
- 20 the performance of a product, or didn't certify
- 21 here, but clearly sold to entities that are
- 22 located here. And so, just as one example. And
- 23 so our view was that, without facts in front of
- 24 us, it wasn't productive to assign by rule that
- 25 one party or another is really, you know,

- 1 responsible in all cases. The American Lighting
- 2 Association, in your comments you made a comment
- 3 that I think we should explore further, today or
- 4 later if in comments if you prefer, you asserted
- 5 that it would be a burden on retailers to check
- 6 and see if products that they ordered from
- 7 manufacturers are compliant, and you argued that
- 8 it's really more appropriate to put the burden on
- 9 manufacturers. Again, to me that might be a fact
- 10 specific question; you know, a small business
- 11 that sells a whole lot of different lighting
- 12 products might be in a different place than
- 13 another kind of business that sells another kind
- 14 of product. But I did want to offer you the
- 15 opportunity to provide some more information on
- 16 that particular question of whether it's
- 17 reasonable to assume that a retailer would, as a
- 18 course of business, ensure that the products that
- 19 they sell are in the database. Obviously,
- 20 everyone is welcome to submit information on that
- 21 kind of question.
- 22 Galen mentioned the issue of Internet
- 23 sales and a lot of people brought it up today.
- 24 My own view is that the way that the Draft
- 25 Regulations are written, sale in California does

- 1 not exclude Internet sales, it includes Internet
- 2 sales, but we didn't call it out explicitly. The
- 3 fact that it's not called out explicitly was
- 4 noted by a number of you, and so again, I'll
- 5 invite you to talk to us either at the moment or
- 6 through written comments about whether your
- 7 concern is more, say, a policy concern, you
- 8 didn't see the words there, and so you're not
- 9 sure what our intent is; or whether it's a legal
- 10 concern and you think there's some ambiguity that
- 11 we're leaving because we don't have those
- 12 particular words in there, even though sold and
- 13 offered for sale, you know, presumably sold in
- 14 California covers certain, or many categories and
- 15 types of transactions that could occur over the
- 16 Internet. So your comments -- Galen also pointed
- 17 out, I think rightly, that one of the -- you
- 18 know, again, we could have attempted to draft a
- 19 package of Regulations that anticipated lots of
- 20 different situations that might arise and tried
- 21 to resolve them, or tried to set up rules to
- 22 resolve them ahead of time in the Regulations,
- 23 and we didn't in part because this is a new
- 24 program. We're not -- I'm not confident of our
- 25 ability to anticipate all of the situations that

- 1 might arise and to develop an appropriate rule
- 2 set that we would want to apply by Regulation to
- 3 anything that might arise. However, to the
- 4 extent that you as stakeholders believe that
- 5 there are circumstances like that, that you think
- 6 there should be a default or a rule, as opposed
- 7 to a case-by-case type analysis to address, you
- 8 know, like for example the issue of whether there
- 9 should be a maximum penalty, you're welcome and
- 10 we invite you to submit that kind of comment. So
- 11 let me just ask, did I trigger anyone to want to
- 12 speak out now? Or would you prefer to hold back
- 13 and to submit in comments to us? Go ahead.
- MR. LINSTONE: Clark Linstone again.
- 15 Just a comment. The point on Internet sales, I
- 16 think it would be helpful to specifically say
- 17 that. My comments were really that I believe it
- 18 was covered, but more to the enforcement side of
- 19 what mechanisms would be in place to enforce the
- 20 coverage so we have the level playing field. And
- 21 that's where I think there's some legal issues
- 22 surrounding out-of-state entities and how that
- 23 enforcement would actually take place.
- MR. MESSNER: I would just add that
- 25 clarity is always helpful so that there's a clear

- 1 understanding in the chain of commerce on who is
- 2 responsible, so I think certainty in that area -
- 3 for our members, manufacturers like certainty,
- 4 they don't like surprises, they want to know the
- 5 lay of the land so they can plan for it and not
- 6 get hit at the last hour, "Oh, I didn't know that
- 7 was us." So certainty is very important, and so
- 8 where that is in that chain, and there's a lot of
- 9 other areas, and in Canada I'm thinking in
- 10 province a lot of times it's a first importer, so
- 11 there's things like that, so you don't know
- 12 exactly where because that's what they have
- 13 authority over is who brings in, and sometimes
- 14 whether our members could sell an appliance
- 15 online or sold through a distributor, the
- 16 distributor could bring, or a retailer, and you
- 17 have regional distributors, someone gave you an
- 18 example of Nevada, you don't know where, the
- 19 manufacturers don't necessarily know where
- 20 exactly it's going, so some clarity on that. It
- 21 is a difficult one to grapple with, but one
- 22 example just off the top of my head is, and we'll
- 23 look at it more in detail, but first importer is
- 24 generally what's seen. And that can be different
- 25 depending on where it's sold and how it's sold,

- 1 and then how that appliance came in is also tough
- 2 to do sometimes.
- 3 COMMISSIONER DOUGLAS: Yeah, I appreciate
- 4 that and look forward to whatever suggestions on
- 5 specifics you can provide.
- 6 MR. UPTON: The challenge that you have
- 7 certainly lends itself to being approached case-
- 8 by-case. And you're looking for that direction.
- 9 As I indicated, American Lighting Association has
- 10 manufacturers and retailers and other categories
- 11 of membership, as well. And there's no question
- 12 in my mind that a manufacturer is going to have
- 13 product end up in California that's not
- 14 registered here because of where they had
- 15 distribution centers. And when that happens,
- 16 people of a reasonable mass will say it happened,
- 17 and I'm comfortable that you'll recognize that,
- 18 and when the time finds it, why, you will. But I
- 19 agree with my friend relative to the appliance
- 20 dealers, the more specificity you can give us,
- 21 the easier it's going to be.
- The other thing, going along with Clark
- 23 Linstone's comment to you about Internet sales,
- 24 whatever you can do that would give comfort to
- 25 the California business person that they're not

- 1 standing alone, but indeed all aspects of
- 2 business would come into the state, be they
- 3 catalogue sales or Internet, I think would be an
- 4 intelligent thing to do.
- 5 And I'd like to go beyond your questions
- 6 in just one other area and that's the matter in
- 7 how you roll it out. I've talked to Mr. Nuffer
- 8 and I've been very pleased with what I've been
- 9 hearing from him on some of the comments, so,
- 10 hey, yeah, we're going to send lots of letters
- 11 and do all kinds of things. But in rolling this
- 12 program out come next August or September, to put
- 13 it in a positive perspective that this is being
- 14 done to help California business, to help them
- 15 operate by the rules, as opposed to all
- 16 businesses are evil and, gosh, we have to protect
- 17 the poor consumer from them, is not a healthy
- 18 thing for business, it's not healthy for the
- 19 consumer because of lack of choice. And I think
- 20 that's an important thing as you're moving
- 21 forward. Any questions you want to throw back at
- 22 me that would be fair?
- 23 COMMISSIONER MCALLISTER: Yeah, so I mean
- 24 I think we know that the vast majority of players
- 25 in this space want to do the right thing, so

- 1 mostly what our job is going to be, as
- 2 Commissioner Douglas indicated before, is try to
- 3 avoid compliance actions by making sure that
- 4 everybody knows what they're supposed to be doing
- 5 so that they can actually do it, which is what
- 6 they want. And certainly, I think that's clearly
- 7 your position and you want to help your industry
- 8 thrive and grow here in California and get the
- 9 right products into the market that people will
- 10 buy.
- 11 So I wanted to make just an overarching
- 12 comment that part of the way this -- and any
- 13 other proceeding really, but definitely this
- 14 proceeding, ends up in the right place is when we
- 15 have the marketplace, market actors out there
- 16 with the nitty gritty on the ground rubber hits
- 17 the road experience, you know, through your
- 18 membership, through your business activities, and
- 19 sort of give us the reality check of what goes on
- 20 out there in the world. Now, we also have to
- 21 maintain a credible sort of threat out there so
- 22 that people do comply. I mean, mostly it's do
- 23 the right thing, but also when push comes to
- 24 shove and there is a violation, we have to have
- 25 the authority and the mechanism and the tools to

- 1 enforce. But you know, I think having you here,
- 2 letting staff know at each juncture what the
- 3 likely impact of different options might be, and
- 4 what sorts of information the marketplace needs
- 5 in order to do it is really key, so I wanted to
- 6 just say thanks for being here, and certainly
- 7 invite you and stakeholders that are out there
- 8 duking it out in the marketplace every day, to
- 9 let us know how we could do better, how things
- 10 are going, any suggestions you have what's
- 11 working and what's not working when those things
- 12 come up really is key. I mean, we know that it's
- 13 not easy out there in any business environment to
- 14 run a business, I mean, there's just a lot of
- 15 things you have to do, and I think we want to
- 16 make sure that we're pushing on the right
- 17 pressure points with the new regulations such as
- 18 this. So that was kind of my overarching invite
- 19 to at each juncture provide us with comments and
- 20 interact with staff and whoever else at the
- 21 Commission you feel like you need to, to make
- 22 sure things head in the right path.
- MR. UPTON: We'll be with you as you go
- 24 through this and any way we can help, we'll be
- 25 pleased to do. And when your Regulations are

- 1 finalized, then we'll work with you to try to
- 2 promulgate them at least to our membership and as
- 3 broadly and effectively as we can. And I can
- 4 tell you that will take multiple mailings because
- 5 people don't read everything the first time, or
- 6 the second time, or the third time, and that's
- 7 because people are busy, fortunately. And we
- 8 just need to understand that, and if we can be
- 9 helpful on that, we will. Thank you very much.
- 10 MR. SPLITT: Pat Splitt from Aptech for
- 11 probably the last time today. I just wanted to
- 12 emphasize again that I think there has to be more
- 13 coordination between the appliance people and
- 14 building standards, especially for this Internet
- 15 sales question. If in fact this equipment is
- 16 installed when it wasn't properly certified and a
- 17 Building Official or someone actually realizes
- 18 this, the installer is required to have signed an
- 19 installation certificate certifying that he
- 20 installed equipment that did meet the standards,
- 21 so he's clearly liable. And if the Building
- 22 Department then required that he remove that,
- 23 say, nonconforming air-conditioner, and replace
- 24 it with one that does conform on his own money,
- 25 it's not going to take very many of those

- 1 instances before every contractor in the state
- 2 knows what to do or not to do. And somehow the
- 3 two groups just have to get together, so maybe
- 4 there's a problem that you can't handle very well
- 5 at the plant side, but the Building Standards
- 6 people can take care of it like that.
- 7 MR. NUFFER: Any other comments or
- 8 questions?
- 9 COMMISSIONER DOUGLAS: All right, I don't
- 10 see any comments or questions, obviously we'll
- 11 look forward to comments. Did you tell them --
- 12 do we have a comment deadline?
- MR. NUFFER: Yes, March 7th.
- 14 COMMISSIONER DOUGLAS: Got it.
- MR. NUFFER: And I'd also like to, if I
- 16 might, on the outreach and education page, there
- 17 was the link to the Appliance Enforcement
- 18 Rulemaking, it has a little box where you can
- 19 sign up for our listserv, so that we can be sure
- 20 to notify you when something occurs, so please
- 21 look at that.
- 22 COMMISSIONER DOUGLAS: All right, the
- 23 Public Advisor pointed out you can sign up right
- 24 here, right now at that computer over there if
- 25 you would like to get on the listserv and you're

- 1 not already.
- 2 So anyway, I just want to start wrapping
- 3 things up, or finish wrapping things up by
- 4 thanking all of you for being here. As I said
- 5 earlier, our goal for this program is compliance.
- 6 This is an important tool to achieve compliance,
- 7 it's not the only tool, but we're really looking
- 8 forward to your ideas. We recognize the nature
- 9 and importance of the authority that the
- 10 Legislature has given the Energy Commission to
- 11 enforce its Energy Efficiency Standards for
- 12 appliances, and it is incumbent on us to proceed
- 13 with this new authority responsibly and fairly
- 14 and reasonably, and we begin in that process by
- 15 having this kind of dialogue and soliciting input
- 16 from our stakeholders, and particularly those of
- 17 you who, as Commissioner McAllister said,
- 18 function out in the marketplace every day and are
- 19 going to be critical to our success, and have
- 20 been critical to our success over the years
- 21 really with appliance standards. We value, need
- 22 and want to hear your input for how to do this in
- 23 the best possible way. We're looking forward to
- 24 getting the comments. And we are very much
- 25 looking forward to working with you in the

- 1 context of the roll-out of this Reg package as it
- 2 becomes final because we do very much want to do
- 3 outreach, and whether it's sending letters or
- 4 offering webinars, or working with trade
- 5 associations to get information in journals or
- 6 trade publications, or working with manufacturers
- 7 on the database and certification, whatever, you
- 8 know, we don't have the resources to do
- 9 everything all at once, but we really want to
- 10 hear your ideas for the best possible feasible
- 11 kind of outreach program around this, so that we
- 12 can hopefully get the word out and get people, as
- 13 Commissioner McAllister said absolutely
- 14 correctly, most of whom absolutely want to do the
- 15 right thing and just need a little help
- 16 understanding the rules and what they're supposed
- 17 to do, and get them the kind of assistance to do
- 18 that. So anyway, Commissioner McAllister,
- 19 closing comments?
- 20 COMMISSIONER MCALLISTER: I just want to
- 21 thank Commissioner Douglas for her leadership on
- 22 this, as Lead Commissioner, enforcement is
- 23 something we've had in certain areas, but this is
- 24 sort of a foray into a new area and we're doing
- 25 it in a couple of different places right now and

1	it's important to the Commission, it's importan
2	for us to get it right. Definitely appreciate
3	everybody's confidence that we are going to get
4	it right and we're doing our best. And I just
5	want to thank staff for all their hard work on
6	this and for a good job today and going forward
7	Thanks very much.
8	MR. NUFFER: Thank you all very much.
9	That concludes the workshop.
10	(Whereupon, at 12:25 p.m., the workshop
11	adjourned.)
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REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and

place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 3rd day of March 2014.

Kent Odell
CER**00548

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TRANSCRIBER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 3rd day of March, 2014.

Karen Cutler
Certified Transcriber
AAERT No. CET**D-723